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## Appendix B: Agency Correspondence



# **Environmental Impact Statement**

## **Fallon Range Training Complex Modernization**

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There are no tables in this appendix.

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## Appendix B Agency Correspondence

### B.1 Advisory Council on Historic Preservation



*Preserving America's Heritage*

**Advisory Council on Historic Preservation  
Electronic Section 106 Documentation Submittal System (e106) Form  
MS Word format**

Send to: [e106@achp.gov](mailto:e106@achp.gov)

#### I. Basic information

1. Name of federal agency (If multiple agencies, state them all and indicate whether one is the lead agency):

US Navy

Bureau of Land Management

US Fish and Wildlife Service

Federal Aviation Administration

For the purposes of Section 106 the US Navy is the lead Agency

2. Name of undertaking/project (Include project/permit/application number if applicable):

Fallon Range Training Complex Modernization

ADVISORY COUNCIL ON HISTORIC PRESERVATION

401 F Street NW, Suite 308 □ Washington, DC 20001-2637

Phone: 202-517-0200 Fax: 202-517-6381 [achp@achp.gov](mailto:achp@achp.gov) [www.achp.gov](http://www.achp.gov)

3. **Location of undertaking** (Indicate city(s), county(s), state(s), land ownership, and whether it would occur on or affect historic properties located on tribal lands):

Small portions of Pershing County in the north, Nye County in the south, Elko County in the east, Mineral County in the southwest, and Lyon and Washoe Counties in the west.

Direct effects associated with this undertaking will impact federal lands administered by the Bureau of Land Management, US Navy, Fish and Wildlife Service. Indirect effects associated with this undertaking are defined by NAS Fallon's special use airspace. The airspace includes approximately 50% of the Walker River Reservation, the entirety of the Fallon Paiute/Shoshone Reservation, the entirety of the Yomba Reservation, and the northern ¼ of the Pyramid Lake Reservation (see attached Map). The US Navy has been in consultation with the tribes regarding effects to historic properties on and off the reservation.

4. **Name and title of federal agency official and contact person for this undertaking, including email address and phone number:**

Mike Baskerville

[michael.c.baskervill@navy.mil](mailto:michael.c.baskervill@navy.mil)

(775)426-4397

5. **Purpose of notification.** Indicate whether this documentation is to:

propose to develop a project Programmatic Agreement (project PA) for complex or multiple undertakings in accordance with 36 C.F.R. 800.14(b)(3).

## II. Information on the Undertaking\*

5. **Describe the undertaking and nature of federal involvement** (if multiple federal agencies are involved, specify involvement of each):

The Commander, United States (U.S.) Pacific Fleet, a command of the U.S. Navy ("Navy"), proposes to modernize the Fallon Range Training Complex (FRTC) by expanding land ranges and modifying associated airspace configurations. The Proposed Action would have the following elements:

- Congressional renewal of the 1999 Public Land Withdrawal of 202,864 acres which is scheduled to expire in November 2021
- withdrawal and reservation by Congress for military use approximately 618,727 acres of additional federal land for military use
- acquisition of approximately 65,153 acres of private or state-owned (non-federal) land
- expansion of associated Special Use Airspace (SUA) and reconfiguration of existing airspace
- modification of range infrastructure to support modernization

The Navy is not proposing to change the level or type of aviation or ground training from what has been previously analyzed in 2015.

Actions associated with proposal include:

- Development of new target areas within B16 and 17 Ranges
- Development of new electronic warfare sites (final locations to be determined)
- Re-route of State Highway 361 (location yet to be determined)
- Re-route of Paiute Pipeline (location yet to be determined)
- Construction of Range Fences (locations to be determined)

The number of federal agencies involved has not been completely identified. The US Navy will be involved in the majority of the projects. The BLM will be involved in the approval of the rights-of-way associated with the proposed movement State Highway 361 and Paiute Pipeline. They will also likely be involved in the approval of the locations of fenceline. The role of additional federal agencies involved in the movement of State Highway 361 and Pipeline has yet to be determined.

#### 7. Describe the Area of Potential Effects:

36CFR800.16 defines the Area of Potential Effect (APE) as the “geographic area or areas within which an undertaking may directly or indirectly cause alterations in the character or use of historic properties, if any such properties exist. The area of potential effect is influenced by the scale and nature of an undertaking and may be different for different kinds of effects caused by the undertaking”.

36CFR800.5 identifies that the introduction of visual, atmospheric or audible elements that diminish the integrity of the properties significance as a potential adverse effect. The Navy recognizes that the noise and vibration associated with the routine operation of its aircraft within its special use air space (Enclosure 1) could have a possible indirect affect that may adversely affect a historic properties eligibility to the National Register of Historic Places.

The Navy has had multiple discussions with various tribes related to the potential effects of Navy operations and has received comments from members of the public and Federal Agencies related to the potential effects associated with Navy operations. Based on those discussions and comments the Navy has determined the APE for this undertaking is approximately 10,452,796 acres in size the approximate size of the special use air space assigned to NAS Fallon by the Federal Aviation Administration (Attachment 1). The discontinuous chunk of air space shown in the enclosed map is connected to the remainder of the airspace by a transit corridor used by the military and civilian aircraft operating in the area. The APE as defined will cover all known actions including those that are reasonably foreseeable or cumulative.

#### 8. Describe steps taken to identify historic properties:

To following steps have been taken by the Navy to identify Historic properties

- Has conducted (2) Class I inventories (Identification of previous inventories and identification cultural properties

- Conducted 66,000 acres of inventory and recorded 855 sites. Preliminary assessments have been made
- Conducted background research to identify those sites that have been formally evaluated as Traditional Cultural Properties and those that may someday be recorded and evaluated as sacred or Traditional Cultural Properties.

Have conducted meetings with four tribes related to the identification of cultural properties within the APE (have reached out to 14 other tribes but have not received response). The next meeting is scheduled for February 28, 2019.

Sent the first report documenting the findings of a 12,000 acre CRM inventory to four tribes that have been actively participating in process and asked for comment. No response has been received though the Navy has asked for them several times. The second report documenting the results of 48,000 acres of inventory is due March 1, 2019.

**9. Describe the historic property (or properties) and any National Historic Landmarks within the APE (or attach documentation or provide specific link to this information):**

There are no known Historic Landmarks within the APE. A number of inventories related to new target areas have been completed but formal determinations of eligibility have not been consulted on yet.

Sites likely to be considered eligible include Salt Cave and a series of three smaller caves all of which contain petroglyphs located, an isolated petroglyph panel located on boulder and several temporary habitation sites.

**10. Describe the undertaking's effects on historic properties:**

The undertaking is expected to have adverse effects on several properties likely to be considered eligible located in target areas. Based on available data some limited habitation sites will be adversely affected. Additional adverse effects may occur further out in association with the construction of fencelines; the relocations of the Paiute Pipeline and State Highway 361; and infrastructure projects yet to be identified.

**11. Explain how this undertaking would adversely affect historic properties (include information on any conditions or future actions known to date to avoid, minimize, or mitigate adverse effects):**

Early on in the process there was an attempts by the Navy to avoid having adverse effects on any potential historic properties. When the several of the proposed target areas were dropped and relocated, however in several cases after a reconnaissance of the area it would be impossible to relocate with having an impact on a cultural property located in the new area.

While no formal mitigation has been determined beyond data recovery the Navy is considering several suggestions proffered by the tribes and BLM related to mitigation which include formal recordation of locations that could be TCPs located under the installations special use space and a suggestion by the tribes to contact with them to conduct an ethno graphic study of the installations ranges and the installation of a system that monitors airspeed and identifies aircraft out in the Reese River Valley (would cover Yomba Reservation and town of Austin). Additionally, the

Navy is planning to formalize access to the installations ranges for the tribes through the development of an MOA.

12. Provide copies or summaries of the views provided to date by any consulting parties, Indian tribes or Native Hawai'ian organizations, or the public, including any correspondence from the SHPO and/or THPO.

08/25/16 A notice to prepare an environmental impact statement sent to (18) tribes. The notice describes the undertaking, invites them to participate in the scoping process, provide comments, and initiates the consultation process.

12/19/16: Walker River Reservation responds to earlier letter and presentation held at NAS Fallon in October 2016. Tribes confirms it willingness to consult on the EIS; however, they note that while they sent a representative along with four other tribes the meeting should not be considered consultation as consultation by their definition requires the presence of all council members. Inclosing they express their interest in being a cooperating agency; participating in the EIS with other cooperating agencies, and look forward to government to government consultation.

1/17-9/17 Navy visits five reservations that requested presentations on the EIS (Duckwater, Yomba, Walker River, Fallon and Pyramid Lake).

9/27/18 FAA requested that Navy Check into local certified governments and recommended that local governments be included as consulting parties.

7/15 Letter sent out to 18 Nevada tribes requesting assistance with identifying cultural properties within FRTC expansion boundaries.

11/17 Copies of first cultural report detailing the results of 14,062 acres of inventory conducted in association with FRTC forwarded to tribes for comment.

3/17-8/17: Navy visits the five reservations located within APE and shares ethnographic data it has collected as part of its background research. Request that they review the information for accuracy and with five tribes residing within APE. Additionally, requests that they provide any additional information that the Navy should consider in future effects determinations.

5/18: Received e-mail from resident from Austin Nevada stating windows in Historic Building are being broken due to sonic booms from Navy overflights (potential consulting partner)

9/18 Consultation related to APE concluded. (See attached letter)

11/26/18: public website comment regarding the need to inventory target areas and questioning APE associated with Target Areas

11/14/2018 Consultation with local tribes with knowledge of TCPS or sensitive sites within APE informed the Navy that they do not have information related to the current use of different areas (when they are used by members of their tribe) and that they considered the entirety of the area below the APE to be sacred and special.

1/19: E-mail to 18 tribes to consult on the location of known sensitive sites (TCPs, sacred sites, potential TCP's, and sensitive sites).

2/7/19 E-mail from the SHPO's Office requesting information on what sites they monitor as part of Site Stewardship Program that would be included in the withdrawal.

There have been concerns expressed by members of the county governments related to access to historic sites (Various Meetings)

\* see *Instructions for Completing the ACHP e106 Form*

### III. Optional Information

13. Please indicate the status of any consultation that has occurred to date. Are there any consulting parties involved other than the SHPO/THPO? Are there any outstanding or unresolved concerns or issues?

that the ACHP should know about in deciding whether to participate in consultation?

14. Does your agency have a website or website link where the interested public can find out about this project and/or provide comments? Please provide relevant links: yes

[www.FRTCModernization.com](http://www.FRTCModernization.com)

15. Is this undertaking considered a "major" or "covered" project listed on the Federal Infrastructure Projects Permitting Dashboard or other federal interagency project tracking system? If so, please provide the link or reference number:

The following are attached to this form (check all that apply):

☐ Section 106 consultation correspondence

☐ Maps, photographs, drawings, and/or plans

☐ Additional historic property information

7

\_\_\_ Other:





Preserving America's Heritage

May 2, 2019

Mr. Michael C. Baskerville  
Cultural Resources Manager  
Department of the Navy  
Naval Air Station Fallon  
4755 Pasture Road  
Fallon, NV 89495-5000

REF: *Fallon Range Training Complex Modernization at Naval Air Station Fallon  
Pershing, Nye, Elko, Mineral, Lyon and Washoe Counties, Nevada  
ACHPConnect Log Number: 013626*

Dear Mr. Baskerville:

On February 12, 2019, the Advisory Council on Historic Preservation (ACHP) received your notification of adverse effect for the referenced undertaking that was submitted in accordance with Section 800.6(a)(1) of our regulations, "Protection of Historic Properties" (36 CFR Part 800). The background documentation included with your submission did not include all of the required information specified in Section 800.11(e) of the ACHP's regulations. We, therefore, are unable to determine whether Appendix A of the regulations, *Criteria for Council Involvement in Reviewing Individual Section 106 Cases*, applies to this undertaking. Accordingly, we request that you submit the following additional information so that we can determine whether our participation in the consultation to resolve adverse effects is warranted.

- We would appreciate an explanation of why Naval Air Station (NAS) Fallon's definition of the undertaking regarding the Fallon Training Range Complex (FRTC) Modernization did not include the Land Withdrawal Case Files under the Federal Land Policy Management Act (FLPMA).

The ACHP understands that the Military Lands Withdrawal Act of 1999 (Public Law 106-65) withdrew 202,864 acres of federal land for use within the FRTC which is set to expire in November 2021. We are aware that the Department of the Air Force is also considering the extension and expansion of land withdrawal for use within the Nevada Test and Training Range (NTTR) in accordance with Public Law 106-65. While these actions are separate, they are similar, and the ACHP wishes to be consistent in its recommendations to the both agencies.

The Commander, United States Pacific Fleet, proposes to modernize the FRTC at NAS Fallon through 1) renewal of the Navy's current public land withdrawal, 2) land range expansion through the additional withdrawal of public lands and the acquisition of non-federal land, 3) airspace expansion and modifications, and 4) upgrades to range infrastructure.

The information we have reviewed lacks a clear and consistent description of what is, and is not, subject

ADVISORY COUNCIL ON HISTORIC PRESERVATION  
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to Section 106 regarding the modernization of the FRTC. For example, the ACHP has been consistent in its position that the transfer of property from one federal agency to another federal agency is not an undertaking subject to Section 106, because a federal agency still has responsibilities under Sections 106 and 110 of the National Historic Preservation Act (NHPA) for the land it controls. (Note, however, how a federal agency plans to utilize the land once transferred may be subject to Section 106 review. As such, the Navy should not include the the withdrawal of federal land in its definition of the undertaking under Section 106.)

It is our understanding that the Navy is not proposing to change the level or type of training from what is stated in the 2015 Final EIS for Military Readiness Activities at FRTC, which provided for 10% increase in tempo annually to address the various missions. With the modernization, training activities will be redistributed across the expanded ranges for more efficient use of the training space.

- We seek further clarification as to whether the Navy is also producing a Legislative EIS or if it intends to issue a ROD to meet NEPA.

The ACHP assumes that the Navy intends to submit, in accordance with the FLPMA, a Land Withdrawal Case File renewal request to continue the withdrawal of the 202,864 acres, and a separate Land Withdrawal Case File for a request to withdraw an additional 618,727 acres of federal land. We are aware that the Pacific Fleet, with support from the Naval Facilities Engineering Command (NAVFAC) Southwest, has prepared and released a Draft Environmental Impact State (DEIS) in accordance with the National Environmental Policy Act (NEPA). The 99<sup>th</sup> Civil Engineer Squadron (99CES), with support from the Air Force Civil Engineer Center's National Environmental Policy Act Center (AFCEC/NEPA Center) is working on a Legislative EIS to be included in the recommendation to Congress on the withdrawal proposal regarding the NTTR. (A Legislative EIS does not require a Record of Decision (ROD), as the decision on whether or not to approve the Land Withdrawal Case Files is made by Congress.)

- Please provide a concise explanation of what historic property identification efforts NAS Fallon has undertaken, or intends to take, for the 65,153 acres of private or state-owned (non-federal) land it is considering acquiring and the 618,727 acres of additional federal land.

It is understood that the Navy proposes the acquisition of 65,153 acres of private or state-owned (non-federal) land in addition to the 618,727 acres of additional federal land under the FLPMA. The Navy has responsibilities under Sections 106 and 110 of the NHPA for the land it will control, and it is advisable for the federal agency to understand if historic properties exist on the property it intends to acquire.

- We seek clarification as to whether or not NAS Fallon is reviewing the FTRC Modernization in accordance with the 2011 Programmatic Agreement.

In 2011, the *Programmatic Agreement Among Naval Air Station, Fallon, Nevada, the Nevada State Historic Preservation Officer and the Advisory Council on Historic Preservation Regarding the Identification, Evaluation and Treatment of Historic Properties on Lands Managed by Naval Air Station, Fallon* (2011 PA) was executed and is set to expire in August 2021. Documentation provided to the ACHP did not mention the 2011 PA. The 2011 PA is the Section 106 compliance document for NAS Fallon undertakings on Navy-acquired lands in Nevada, which includes the FRTC.

- We seek clarification as to how NAS Fallon will review the FTRC Modernization occurring on Bureau of Land Management (BLM) land.

In accordance with the 2011 PA, undertakings on lands withdrawn from the BLM are to be administered in accordance with the stipulations in the 2009 State Protocol Agreement between the BLM and the Nevada State Historic Preservation Officer. Documentation provided to the ACHP did not mention the 2009 BLM/SHPO State Protocol Agreement. Activities associated with the modernization of the FRTC are to be addressed in accordance with the 2009 BLM/SHPO State Protocol Agreement.

We look forward to clarification on the above points. Should you have any questions regarding our requests, please contact Ms. Katharine R. Kerr at (202) 517-0216 or by e-mail at [kkerr@achp.gov](mailto:kkerr@achp.gov) and reference the ACHPConnect Log Number.

Sincerely,

A handwritten signature in black ink, appearing to read "Tom McCulloch", with a horizontal line above it.

Tom McCulloch, Ph.D., R.P.A.  
Assistant Director  
Office of Federal Agency Programs  
Federal Property Management Section



DEPARTMENT OF THE NAVY  
NAVAL AIR STATION FALLON  
4755 PASTURE ROAD  
FALLON, NEVADA 89496-5000

**COPY**

5090  
Ser N0000CF/0133  
May 24, 2019

Dr. Tom McCulloch, Ph.D., R.P.A.  
Advisory Council on Historic Preservation  
Assistant Director  
Office of Federal Agency Programs  
Federal Property Management Section  
401 F Street NW, Suite 308  
Washington, DC 20001-2637

**REF: Fallon Range Training Complex Modernization at Naval Air Station Fallon, Pershing, Nye, Elko, Mineral, Lyon and Washoe Counties, Nevada ACHP Connect Log Number:013626**

Dear Dr. McCulloch:

Thank you for your questions regarding the Navy's Section 106 consultation for the proposed modernization of the Fallon Range Training Complex (FRTC). Following are responses intended to clarify and facilitate our continuing consultation.

- 1. We would appreciate an explanation of why Naval Air Station (NAS) Fallon's definition of the undertaking regarding the Fallon Training Range Complex (FRTC) Modernization did not include the Land Withdrawal Case Files under the Federal Land Policy Management Act (FLPMA).**

The focus of the Navy's consultation on the proposed modernization of the FRTC is to amend the *Programmatic Agreement Among Naval Air Station, Fallon, Nevada, the Nevada State Historic Preservation Officer and the Advisory Council on Historic Preservation Regarding the Identification, Evaluation and Treatment of Historic Properties on Lands Managed by Naval Air Station, Fallon* (2011 PA), in order to address potential effects to historic properties that may result from undertakings associated with the modernization. The proposed modernization also includes the acquisition, renewal, and expansion of withdrawn lands. We recognize that these actions, in and of themselves, are not subject to Section 106, however the Navy's activities on such newly acquired/renewed/expanded withdrawn lands may require review to evaluate potential effects to historic properties.

With respect to the case file under FLPMA, the Navy encloses for your reference the following materials: the applications submitted by the Navy for the relevant land withdrawals (renewals and new withdrawals); notices of receipt for these applications; and associated Federal Register notices. A copy of the Draft EIS for the Navy's proposed action can be found at the following link: [www.frtcmodernization.com](http://www.frtcmodernization.com). The Navy can provide additional materials upon request. Alternatively, a copy of the entire case file can be obtained from the Bureau of Land Management (BLM) (case file # NVN 096256).

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Ser N0000CF/0133  
May 24, 2019

2. **We seek further clarification as to whether the Navy is also producing a Legislative EIS or if it intends to issue a ROD to meet NEPA.**

The Navy is preparing an EIS and intends to issue a ROD to meet obligations under NEPA. The FRTC Modernization EIS supports two separate decisions by two decision-making bodies. First, it serves as the detailed statement required by NEPA for Congress to consider in deciding whether to support authorization of the proposed FRTC Modernization to renew the existing public land withdrawal and to withdraw additional public lands. As such, it will enable Congress to make informed decisions regarding the Navy's proposed action. In this context, the EIS could be characterized as a Legislative EIS because any decision whether to renew the existing withdrawal or to withdraw the additional public lands will be made by the U.S. Congress and signed into law by the President. The EIS also serves as the environmental impact analysis informing a decision about sustainable and modernized airspace, maneuver areas, training facilities, and range infrastructure and resources. The Assistant Secretary of the Navy for Energy, Installations, and Environment will render a decision on a selected alternative to be implemented by the Navy (subject to Congressional authorization of and funding for the proposed action), including the acquisition of private land.

3. **Please provide a concise explanation of what historic property identification efforts NAS Fallon has undertaken, or intends to take, for the 65,153 acres of private or state-owned (non-federal) land it is considering acquiring and the 618,727 acres of additional federal land.**

The Navy is currently conducting surveys to identify historic properties, and the proposed PA amendment would include programmatic measures to continue identification efforts through its implementation on Navy undertakings associated with the modernization.

4. **We seek clarification as to whether or not NAS Fallon is reviewing the FTRC Modernization in accordance with the 2011 Programmatic Agreement.**

As noted, the Navy proposes to amend the 2011 PA in accordance with Stipulation X, in order to ensure its applicability to Navy undertakings related to the FRTC modernization and to extend the expiration date. Individual undertakings associated with the FRTC modernization would be reviewed in accordance with the amended PA.



DEPARTMENT OF THE NAVY  
NAVAL AIR STATION FALLON  
4755 PASTURE ROAD  
FALLON, NEVADA 89496-5000

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Ser N0000CF/0133  
May 24, 2019

**5. We seek clarification as to how NAS Fallon will review the FTRC Modernization occurring on Bureau of Land Management (BLM) land.**

At present, the 2011 PA stipulates that for lands withdrawn from BLM holdings, the Navy will follow the State Protocol Agreement between the BLM and the Nevada State Historic Preservation Officer (2009, 2014), whereas for all other lands Navy follows the procedures laid out in the PA. As part of the process to amend the agreement, the Navy will consult with the parties to the 2011 PA to evaluate the potential benefits of removing this stipulation in order to establish consistent procedures for all actions associated with the modernization.

If you have additional questions related to this undertaking please contact Mike Baskerville by phone at (775) 426-3027 or via e-mail at [michael.c.baskervill@navy.mil](mailto:michael.c.baskervill@navy.mil).

Sincerely,

A handwritten signature in black ink, appearing to read "Mike Klapiec", is written over a horizontal line.

MICHAEL T. KLAPEC P.E.  
Installation Environmental Program Director  
By direction of the Commanding Officer

Enclosures 1 Withdrawal Application  
2. Notice of Receipt  
3 Federal Register Notices

Copy to:  
Alex Stone, COMPACFLT  
William Manley, DFPO  
Mike Baskerville, NAS Fallon



DEPARTMENT OF THE NAVY  
NAVAL AIR STATION FALLON  
4755 PASTURE ROAD  
FALLON, NV 89496-5000

IN REPLY REFER TO

5090  
Ser N0000CF/0157  
June 27, 2019

Dr. Tom McCulloch, Ph.D., R.P.A.  
Advisory Council on Historic Preservation  
Assistant Director  
Office of Federal Agency Programs  
Federal Property Management Section  
401 F Street NW, Suite 308  
Washington, D.C. 20001-2637

SUBJECT: PROPOSED AMENDMENT TO THE NAS FALLON PROGRAMMATIC  
AGREEMENT TO MEET FRTC MODERNIZATION REQUIREMENTS

Dear Dr. McCulloch,

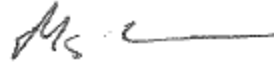
The Navy is proposing to modernize the Fallon Range Training Complex (FRTC) located in northern Nevada in order to meet the aviation and ground training requirements assigned to the FRTC, as described in the FRTC Modernization Environmental Impact Statement (EIS). The proposed modernization includes undertakings with the potential to affect historic properties. Presently, the extent of the potential effects cannot be fully determined, thereby requiring a programmatic approach to govern the implementation of the FRTC program.

The Navy proposes to amend the 2011 *Programmatic Agreement among Naval Air Station, Fallon, Nevada, the Nevada State Historic Preservation Officer and the Advisory Council on Historic Preservation Regarding the Identification, Evaluation and Treatment of Historic Properties on Lands Managed by Naval Air Station, Fallon* to accommodate proposed changes in the FRTC. The Navy's proposed amendments include: expanding the PA's applicability to NAS Fallon undertakings related to FRTC operations and modernization within the operational area of NAS Fallon; removing requirements to adhere to the policies and procedures of other Federal agencies; and extending the PA's sunset date by 5 years to allow time to develop a new agreement with your office and interested parties.

Consistent with previous communications, the Navy requests your assistance to amend the 2011 PA consistent with Stipulation X. This letter initiates consultation with the Signatories and Concurring Party on the proposed amendment. A draft Amendment is attached for consideration and comment. The Navy respectfully requests comments within 30 days of receipt. If you have questions, my point of contact for this project is Mr. Alex Bethke at 619-532-4186 or [alexander.bethke@navy.mil](mailto:alexander.bethke@navy.mil).

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Ser N0000CF/0157  
June 27, 2019

Sincerely,



MICHAEL T. KLAPEC, P.E.  
Installation Environmental Program Director  
By direction of the Commanding Officer

Enclosures: 1. Proposed Amendments to the 2011 Programmatic Agreement



## B.2 Bureau of Land Management



DEPARTMENT OF THE NAVY  
COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:  
5090  
Ser N465/0311  
22 Mar 16

The Honorable Mr. John F. Ruhs  
Director, Bureau of Land Management, Nevada State Office  
1340 Financial Boulevard Reno, Nevada 89502

SUBJECT: COOPERATING AGENCY REQUEST FOR THE FALLON RANGE TRAINING  
COMPLEX MODERNIZATION ENVIRONMENTAL IMPACT STATEMENT

Dear Mr. Ruhs,

In accordance with the National Environmental Policy Act (NEPA) of 1969, the Department of the Navy (Navy) is initiating the preparation of an Environmental Impact Statement (EIS) to evaluate the potential environmental impacts associated with a comprehensive modernization of the Fallon Range Training Complex (FRTC), Nevada. The federal proposal to be studied includes renewal of the existing withdrawal and reservation of public lands, withdrawal and reservation of additional public lands, and the modification and expansion of Special Use Airspace and other airspace areas in the FRTC. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training available for the United States (U.S.) Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changes over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, ranges, maneuver areas, training facilities, and range infrastructure of the FRTC. Specifically, in addition to renewing the current withdrawal of 221,363 acres, the Navy is proposing to withdraw and reserve an additional 612,270 acres, for a total of 833,633 acres of public land. The public land currently withdrawn was made available for military use by the Department of Defense under Public Law 106-65, which will expire on November 5, 2021.

As the Federal agency authorized to manage public land in the State of Nevada as defined by the Federal Land Policy and Management Act of 1976 (43 U.S.C. Section 1701, as amended), the Bureau of Land Management (BLM) has jurisdiction by law for the Navy's proposed land renewal and withdrawal. As a result, the Navy requests BLM to serve as a cooperating agency for the development of its EIS pursuant to NEPA and associated regulations.

As the Lead Agency, the Navy will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to the following environmental planning actions:

- Identifying and providing the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment, and resource management analysis, as best available data, to prepare the EIS and the associated withdrawal application;



SUBJECT: COOPERATING AGENCY REQUEST FOR THE FALLON RANGE TRAINING  
COMPLEX MODERNIZATION ENVIRONMENTAL IMPACT STATEMENT

- Working closely with the BLM to pursue the proposed withdrawal renewal and additional withdrawal of public lands to renew and expand the FRTC;
- Determining the scope of the EIS, including the alternatives to be evaluated;
- Circulating the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;
- Scheduling and supervising meetings held in support of the NEPA process;
- Compiling, summarizing, and responding to comments received by the public, stakeholders, and interested parties; and
- Maintaining an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The Navy requests that the BLM, in its role as a cooperating agency, provide support as follows:

- Providing timely comments on working drafts of the EIS and associated withdrawal application documents, in accordance with agreed upon and approved project schedules and commenting protocols;
- Responding to Navy requests for information, in particular those related to the public land withdrawal process and Federal management of public land in the State of Nevada,
- Participating as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the Navy for the EIS;
- Adhering to the comprehensive project schedule as developed by the Navy in cooperation with BLM;
- Preparing BLM and withdrawal-application-specific documents;
- Maintaining an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS; and
- Providing a formal, written response to this request.

The Navy views BLM's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS.

SUBJECT: COOPERATING AGENCY REQUEST FOR THE FALLON RANGE TRAINING  
COMPLEX MODERNIZATION ENVIRONMENTAL IMPACT STATEMENT

The Navy's point of contact for the FRTC Modernization is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, edmund.rybold@navy.mil. The U.S. Pacific Fleet's point of contact is Mr. Alex Stone, (619) 545-8128, alexander.stone@navy.mil.

Sincerely,



L. M. FOSTER  
By direction

Copy to:

CNO (N456)

COMFLTFORCOM (N465)

Commander, Naval Installations Command (N45)

Commander, Navy Region Southwest (N40)

Commander, Navy Facilities Engineering Command, Southwest (N45)

Commander, Naval Aviation Warfighting Development Center (N00)

Commanding Officer, Naval Air Station Fallon (N00)



United States Department of the Interior

BUREAU OF LAND MANAGEMENT  
Carson City District Office  
5665 Morgan Mill Road  
Carson City, Nevada 89701  
<http://www.blm.gov/nv/ccdo>



In reply refer to: LLNVC0100.L1440

APR 14 2016

Commander  
United States Pacific Fleet  
NAS North Island, Building 678  
San Diego, CA 92135  
Attention: N465AS

Dear Sir:

In response to your letter of March 22, 2016 to the Mr. John F. Ruhs Director, Bureau of Land Management (BLM), Nevada State Office, the BLM accepts your invitation to serve as a Cooperating Agency for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement.

The designated BLM point of contact for the FRTC Modernization shall be Ms. Colleen Sievers, Carson City District Project Manager. She may be contacted at (775) 885-6168 or by email at [csievers@blmm.gov](mailto:csievers@blmm.gov).

Thank you for extending the invitation to the BLM in this environmental process.

Sincerely,

Teresa J. Knutson, Manager  
Stillwater Field Office

cc:

Commander, Navy Region Southwest, 37 North Harbor Drive, Building 1, San Diego, CA, 92132; Attention: N8, Nick Mallari  
Naval Facilities Engineering Command, Southwest; 1220 Pacific Highway, San Diego, CA, 92132; Attention: N45 (EV21 AK)  
Commander, Pacific Fleet - Environmental Readiness, NAS North Island, Bldg 678, Room 218, San Diego, CA 92135; Attn: Alex Stone, PACFLT  
Commanding Officer, NAS Fallon, 4755 Pasture Road, Fallon, NV, 89496-5000; Attention: N5

**B.3 Churchill County, Nevada**



*Office of the*  
***CHURCHILL COUNTY COMMISSIONERS***

*Carl Erquiaga  
Pete Olsen  
Bus Scharmann*

September 21, 2016

U.S. Pacific Fleet - Environmental Readiness, N465  
Attn: **Alex Stone, N465**  
250 Makalapa Drive  
Pearl Harbor, HI 96860-3131

RE: Cooperating Agency Status for Fallon Range Training Complex Modernization EIS

Dear Mr. Stone,

Churchill County is requesting Cooperating Agency status for the Fallon Range Training Complex Modernization EIS. County staff has extensive expertise in land use and environmental issues specific to our region, which will be addressed in the EIS. We maintain interest in collaboration with NAS Fallon and recognize the significant economic benefits NAS Fallon provides to our community, and therefore, have developed a strong, mutually beneficial partnership. This partnership, utilizing REPI and County funds, has resulted in the preservation of 5,000 acres of productive agricultural lands and the removal of development rights on properties surrounding the Base.

The County adopted a Master Plan pursuant to NRS 278.150 to establish our vision for the future. This Master Plan provides the framework and foundation for decision making by the Planning Commission and Board of County Commissioners concerning matters relating to growth and development. Chapter 12 "Policy Plan for Public Lands", addresses federal land use management issues and is intended to be used as a positive guide for federal land management agencies in their development and implementation of federal land plans and management actions. The policy also states that we "...support the continued multiple use of public lands and open public access to recreation, wildlife and resources should be available to all. If at any time, according to the National Environmental Protection Act (NEPA), FLPMA or any other legislation, the U.S. Government (under any agency) intends to change uses or availability of resources on public lands in a way that will impact current historical and cultural uses, input from the citizens of the County is required and the Board of County Commissioners will be consulted."

Pursuant to NRS 278.50, a component of the Master Plan is a land use plan with zoning districts and the Board of County Commissioners adopted a Consolidated Development Code to regulate land use and development. Zoning regulations comply with NRS 278.250 2. (o), "To foster the coordination and compatibility of land uses with any military installation in the city, or county or region, taking into account the location, purpose and stated mission of the military installation." In support of these regulations, the County recently completed a Joint Land Use

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155 N. Taylor Street, Suite 110, Fallon, Nevada 89406 • Phone (775) 423-4092 • Fax (775) 423-7069  
www.churchillcounty.org • pammoore@churchillcounty.org

*Churchill County, Nevada, is an equal opportunity provider and employer.*

---

Study (JLUS) with NAS Fallon, and we are in the process of implementing recommendations to ensure continued compatible land use and development that protects the mission of NAS Fallon.

The County is aware and prepared to carry out responsibilities associated with Cooperating Agency status (CFR §1501.6). We currently have a contract with Resource Concepts, Inc. (RCI) which provides us access to a diverse team of experts for public land policy and natural resource consulting. Additionally, we engaged RCI in a scope of work involving consultation on the Fallon Range Training Complex Modernization EIS. Should we be granted Cooperating Agency status, the County is fully prepared to meet our obligations.

Churchill County is seeking Cooperating Agency status because of our expertise in environmental issues specific to this region and our duty to guide and regulate land development to promote general welfare and manage use of our resources to maintain our quality of life for future generations. The proposed modernization of the Fallon Range Training Complex has the potential to change uses of public lands and significantly reduce the availability of resources, therefore we respectfully request that Churchill County be designated as a Cooperating Agency in the EIS. We look forward to your favorable consideration of this request.

Sincerely,



H. Pete Olsen

Chairman, Board of County Commissioners

*Churchill County is an equal opportunity provider and employer*





DEPARTMENT OF THE NAVY

COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:

5090

Ser N465/1198

18 October 2016

Mr. H. Pete Olsen, Chairman  
Board of County Commissioners  
Churchill County  
155 N. Taylor Street, Suite 110  
Fallon, Nevada 89406

Dear Mr. Olsen,

SUBJECT: COOPERATING AGENCY INVITATION FOR CHURCHILL COUNTY  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

Thank you for your letter requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act (NEPA) of 1969.

Specifically, the DON's action proponent, Commander, United States (U.S.) Pacific Fleet, proposes to renew an existing withdrawal of public land, withdraw additional public lands, and modify and expand Special Use Airspace and other airspace areas in the FRTC. The proposal includes renewal of the existing withdrawal of public land for military use of 202,859 acres which is set to expire on November 5, 2021. An additional 604,789 acres of public land is also proposed for withdrawal as well as the acquisition of approximately 65,200 acres. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the United States (U.S.) Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

The U.S. Pacific Fleet agrees that Churchill County possesses special expertise with respect to environmental impacts associated with land use and management that could result from the proposed action. Therefore, Commander, U.S. Pacific Fleet, supports the designation of Churchill County as a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS.

As the Lead Agency, U.S. Pacific Fleet will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to, the following environmental planning actions:

SUBJECT: COOPERATING AGENCY INVITATION FOR CHURCHILL COUNTY  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

(1) Identify and provide the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment and resource management analysis, as best available data, to prepare the EIS and the associated documents;

(2) Work closely with Churchill County, identify protected resources and analyze environmental impacts;

(3) Determine the scope of the EIS, including the alternatives to be evaluated;

(4) Circulate the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;

(5) Schedule and supervise meetings held in support of the NEPA process;

(6) Compile, summarize and respond to comments received by the public, stakeholders, and interested parties; and,

(7) Maintain an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The U. S. Pacific Fleet requests that Churchill County, as a cooperating agency, agree to perform the following actions:

(1) Provide timely comments on working drafts of the EIS, where the Navy requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;

(2) Respond to requests from the U.S. Pacific Fleet for information, in particular those related to the impacts analysis, local resources management and use of the Churchill County Master Plan, Joint Land Use Study and Consolidated Development Code;

(3) Participate as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the U. S. Pacific Fleet for the EIS;

(4) Adhere to the comprehensive project schedule as developed by the U. S. Pacific Fleet;

(5) Prepare any Churchill County final decisions, documentation and necessary impacts analysis;

(6) Maintain an administrative record;

SUBJECT: COOPERATING AGENCY INVITATION FOR CHURCHILL COUNTY  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

(7) Agree to sign a written non-disclosure agreement governing disclosure of information discussed and shared as part of the development of the FRTC Modernization EIS; and,

(8) Provide a formal, written response to this request, identifying points of contact.

The U. S. Pacific Fleet views Churchill County's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:

Chief of Naval Operation (N454)

Commander, Navy Region Southwest (N40)

Commander, Navy Facilities Engineering Command, Southwest (N45)

Commander, Naval Aviation Warfighting Development Center (N00)

Commanding Officer, Naval Air Station Fallon (N00)



## B.4 Eureka County, Nevada



### DEPARTMENT OF THE NAVY

COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:  
5090  
Ser N465/0056  
20 January 2017

Mr. J.J. Goicoechea  
Chairman, Board of County Commissioners  
Eureka County, Nevada  
P.O. Box 694  
10 South Main Street  
Eureka, Nevada 89316

Dear Mr. Goicoechea:

SUBJECT: COOPERATING AGENCY INVITATION FOR EUREKA COUNTY NEVADA  
FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR FALLON RANGE  
TRAINING COMPLEX MODERNIZATION, NEVADA

Thank you for your letter requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act (NEPA) of 1969.

Specifically, the Department of the Navy's (DON's) action proponent, Commander, United States (U.S.) Pacific Fleet, proposes to renew an existing withdrawal of public land, withdraw additional public lands, and modify and expand Special Use Airspace and other airspace areas in the FRTC. The proposal includes renewal of the existing withdrawal of public land for military use of 202,859 acres which is set to expire on November 5, 2021. An additional 604,789 acres of public land is also proposed for withdrawal as well as the acquisition of approximately 65,200 acres. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the U.S. Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

The U.S. Pacific Fleet agrees that Eureka County possesses special expertise with respect to environmental impacts associated with land use, in particular planning for current and future land uses developed in consistency with local land use plans, policy, and controls, maintenance and use of private land, viability of the county tax base, and providing for multiple use of public lands, when analyzing impacts that could result from the proposed action. In addition, it is recognized that Eureka County may also possess special expertise as it relates to the airspace use above the county and the operation of the Eureka airport. Therefore, Commander, U.S. Pacific Fleet, supports the designation of Eureka County as a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS.

SUBJECT: COOPERATING AGENCY INVITATION FOR EUREKA COUNTY STATE OF  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

As the Lead Agency, U.S. Pacific Fleet will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to, the following environmental planning actions:

- (1) Identify and provide the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment and resource management analysis, as best available data, to prepare the EIS and the associated documents;
- (2) Work closely with Eureka County to identify land uses and use by the public to analyze environmental impacts;
- (3) Determine the scope of the EIS, including the alternatives to be evaluated;
- (4) Circulate the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;
- (5) Schedule and supervise meetings held in support of the NEPA process;
- (6) Compile, summarize and respond to comments received by the public, stakeholders, and interested parties; and,
- (7) Maintain an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The U.S. Pacific Fleet requests that Eureka County, as a cooperating agency, agree to perform the following actions:

- (1) Provide timely comments on working drafts of the EIS, where the U.S. Pacific Fleet requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;
- (2) Respond to requests from the U.S. Pacific Fleet for information, in particular those related to the impacts analysis for which Eureka County has special expertise, to include local resources management and its expertise in local land use where managing for multiple use, operation of the Eureka airport and impacts from adjacent military airspace designations (noise and vibrations), maintenance and use of private lands, generation of tax revenue, mining, agriculture, grazing rights, management of natural resources and access to water resources as water rights and right-of-way;
- (3) Participate as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the U. S. Pacific Fleet for the EIS;
- (4) Adhere to the comprehensive project schedule as developed by the U. S. Pacific Fleet;

SUBJECT: COOPERATING AGENCY INVITATION FOR EUREKA COUNTY STATE OF  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

- (5) Prepare any Eureka County final decisions, documentation and necessary impacts analysis;
- (6) Maintain an administrative record;
- (7) Agree to sign a written non-disclosure agreement governing disclosure of information discussed and shared as part of the development of the FRTC Modernization EIS; and,
- (8) Provide a formal, written response to this request, identifying points of contact.

The U. S. Pacific Fleet views Eureka County's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:  
Chief of Naval Operations (N454)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)



**EUREKA COUNTY BOARD OF COMMISSIONERS**

J.J. Goicoechea, Chairman \* Mike Sharkozy, Vice Chair \* Fred Etchegaray, Member

*PO Box 694, 10 South Main Street, Eureka, Nevada 89316*

*Phone: (775) 237-7211 \* Fax: (775) 237-5212 \* [www.co.eureka.nv.us](http://www.co.eureka.nv.us)*

February 21, 2017

U.S. Pacific Fleet - Environmental Readiness, N465

Attn: L.M. Foster

250 Makalapa Drive

Pearl Harbor, HI 96860-3131

RE: 5090; Ser N465/0056; Acceptance of Cooperating Agency Status on FRTC Modernization EIS

Dear Mr. Foster:

We are in receipt of the letter from the Navy dated January 20, 2017 recognizing Eureka County having special expertise to participate as a cooperating agency for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS). We thank the Navy for recognition of this special expertise.

The Eureka County Board of Commissioners accepts being a cooperating agency on the FRTC Modernization EIS. We have reviewed the requirements and responsibilities of both the Navy and Eureka County outlined in the Navy's letter. We agree with all of the requested actions of Eureka County and have some responses below.

Eureka County Points of Contact

Please consider the following as the official points of contact for the FRTC Modernization EIS.

Primary Point of Contact:

Jake Tibbitts  
Eureka County Natural Resources Manager  
PO Box 682  
Eureka, NV 89316  
775-237-6010  
[jtibbitts@eurekacountynev.gov](mailto:jtibbitts@eurekacountynev.gov)

Secondary Point of Contact:

Jackie Berg  
Eureka County Board of Commissioners Clerk  
Deputy Clerk/Treasurer  
PO Box 694  
Eureka, NV 89316  
772-237-7211  
[jberg@eurekacountynev.gov](mailto:jberg@eurekacountynev.gov)

Non-Disclosure Agreement

To the extent allowed by law, including Nevada Open Meeting Law and other "Government in the Sunshine" laws, Eureka County commits to not disclose of information discussed and shared as part of the development of the FRTC Modernization EIS. We will sign a separate agreement to this effect if desired by the Navy.

Navy Response to County Comments on EIS Working Drafts and Associated Documents

Eureka County requests that the Navy include the following additional action under its responsibilities:

*Incorporate the comments, recommendations and data submitted by Eureka County, to the maximum extent possible or appropriate. If U.S. Pacific Fleet determines such will not be incorporated into the EIS, U.S. Pacific Fleet will provide the reasoning and rationale to Eureka County for not incorporating.*

Navy Coordination for Consistency with County Plans, Policies, and Controls

Eureka County requests that the Navy include the following additional action under its responsibilities:

*Coordinate with Eureka County for consistency with Eureka County plans, policies, and controls to the maximum extent possible to meet the obligations of the Council on Environmental Quality NEPA Implementing Regulations 40 CFR 1502.16(c)<sup>1</sup> and 40 CFR 1506.2(d)<sup>2</sup> and the March 16, 1981, Memorandum for Federal NEPA Liaisons, Federal, State, and Local Officials and Other Persons Involved in the NEPA Process, Questions 23b and 23c<sup>3</sup>.*

We look forward to close coordination and a fruitful cooperating agency relationship as the EIS moves forward.

Sincerely,



J.J. Goicoechea DVM, Chairman  
Eureka County Board of Commissioners

cc: Mr. Robert Rule, NAS Fallon via email – robert.rule@navy.mil  
Mr. Edmund Rybold, NAS Fallon via email – edmund.rybold@navy.mil  
Mr. Alex Stone, U.S. Pacific Fleet, via email – alexander.stone@navy.mil

<sup>1</sup> 40 CFR 1502.16(c), states that the Environmental Consequences section of any EIS “shall include discussions of...possible conflicts between the proposed action and the objectives of...regional, State, and local (and in the case of a reservation, Indian tribe) land use plans, policies and controls for the area concerned. (See §1506.2(d).).”

<sup>2</sup> 40 CFR 1506.2(d). 2.16(c), “...statements shall discuss any inconsistency of a proposed action with any approved State or local plan and laws (whether or not federally sanctioned). Where an inconsistency exists, the statement should describe the extent to which the agency would reconcile its proposed action with the plan or law.”

<sup>3</sup> Question 23b of the CEQ FAQs clarifies that conflicts with “Proposed plans should also be addressed if they have been formally proposed...in a written form, and are actively pursued by officials of the jurisdiction” and “The term ‘policies’ includes formally adopted statements of land use policy as embodied in laws or regulations. It also includes proposals for action such as the initiation of a planning process, or a formally adopted policy statement of the local, regional or state executive branch, even if it has not yet been formally adopted by the local, regional or state legislative body.” Question 23c of the CEQ FAQs clarifies that “In the Record of Decision, the decisionmaker must explain what the decision was, how it was made, and what mitigation measures are being imposed to lessen adverse environmental impacts of the proposal, among the other requirements of Section 1505.2. This provision would require the decisionmaker to explain any decision to override land use plans, policies or controls for the area.”



## B.5 Federal Aviation Administration



DEPARTMENT OF THE NAVY  
OFFICE OF THE CHIEF OF NAVAL OPERATIONS  
2000 NAVY PENTAGON  
WASHINGTON, DC 20350-2000

5090  
Ser N45/16U132367  
March 18, 2016

Ms. Elizabeth L. Ray  
Director, Airspace Services  
Mission Support Services  
Federal Aviation Administration  
800 Independence Avenue, SW  
Suite 400 East  
Washington, DC 20591

Dear Ms. Ray,

SUBJECT: COOPERATING AGENCY INVITATION FOR FEDERAL AVIATION  
ADMINISTRATION FOR THE ENVIRONMENTAL IMPACT STATEMENT  
FOR FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

In accordance with the National Environmental Policy Act (NEPA) of 1969, the Department of the Navy (Navy) is initiating the preparation of an Environmental Impact Statement (EIS) to evaluate the potential environmental impacts associated with a comprehensive modernization of the Fallon Range Training Complex (FRTC), Nevada. The federal proposal includes renewal of the existing public land withdrawal, the withdrawal of additional public lands, and the modification and expansion of Special Use Airspace and other airspace areas in the FRTC. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the United States (U.S.) Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC. Specifically, the Navy is proposing the following: (1) expansion of the northern border of the FRTC to improve east/west aircraft flow geometry and reduce the potential for aircraft spill outs from restricted airspace; (2) expansion of the land areas comprising FRTC bombing ranges B-16, B-17, and B-20 and the overlying Special Use Airspace in order to improve training capabilities and to reduce public health and safety risk; (3) vertical expansion of the Carson and Reno Military Operations Areas (MOAs) and a request for the establishment of new MOAs below the Zircon, Diamond, Duckwater, and Smokie Air Traffic Controlled Assigned Airspace (ATCAAs); and (4) additional vertical airspace for the Zircon, Diamond, Smokie, Duckwater, and Reno ATCAAs.

5090  
Ser N45/16U132367  
March 18, 2016

As the Federal agency for the designation and management of U.S. airspace (14 Code of Federal Regulations Parts 71, 73 and 91), the Federal Aviation Administration (FAA) has jurisdiction by law for the Navy's proposed airspace modifications. As a result, the Navy requests the FAA serve as a cooperating agency for the development of its EIS pursuant to NEPA and associated regulations. The Navy also requests FAA's cooperation in accordance with the guidelines described in the October 4, 2005 Memorandum of Understanding between the FAA and the Department of Defense concerning the environmental review of Special Use Airspace actions.

As the Lead Agency, the Navy will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to the following environmental planning actions:

- Identifying and providing the necessary background information and best available data, including the most up-to-date airspace utilization information, and scientific, encroachment and resource management analyses, needed to prepare the EIS and the associated FAA application for airspace expansion;
- Working with the FAA on the application for airspace expansion (the Navy is already working informally with the Oakland and Salt Lake Air Route Traffic Control Centers in an ongoing effort to reach preliminary agreement on its proposal);
- Determining the scope of the EIS, including the alternatives to be evaluated;
- Circulating the EIS with the public, stakeholders, and interested parties and conducting public involvement efforts as required under NEPA regulations;
- Scheduling and supervising meetings to be held in support of the NEPA process;
- Compiling, summarizing, and responding to comments received from the public, stakeholders, and interested parties; and
- Maintaining an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The Navy requests that the FAA, in its role as a cooperating agency, provide support as follows:

- Providing timely comments on working drafts of the EIS and associated application documents, in accordance with agreed upon and approved project schedules and commenting protocols;

5090  
Ser N45/16U132367  
March 18, 2016

- Responding to Navy requests for information, in particular those related to Federal management of airspace within the State of Nevada that support the FRTC Modernization proposal;
- Participating as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the Navy for discussion of issues related to the FRTC Modernization EIS;
- Adhering to a comprehensive project schedule to be developed by the Navy in cooperation with FAA;
- Preparing FAA-specific documents as required by rulemaking and a Record of Decision, among others;
- Maintaining an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS; and
- Providing a formal, written response to this request.

The Navy views FAA's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS.

The Navy's point of contact for the FRTC Modernization is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [edmund.rybold@navy.mil](mailto:edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



D. G. MORTON  
Director,  
Energy and Environmental Readiness Division

Copy to:  
COMPACFLT (N465)  
COMFLTFORCOM (N465)  
Commander, Naval Installations Command (N45)  
Commander, Navy Region Southwest (N40)





U.S. Department  
of Transportation  
**Federal Aviation  
Administration**

ATO, Mission Support Services  
Airspace Services  
800 Independence Avenue, SW.  
Washington, DC 20591

Mr. D. G. Morton  
Director, Energy and Environmental Readiness Division  
United States Navy  
Office of the Chief of Naval Operations  
2000 Navy Pentagon  
Washington, DC 20350-2000

Dear Mr. Morton:

The Federal Aviation Administration received a request for participation as a Cooperating Agency for the planned Environmental Impact Statement for Fallon Range Training Complex Modernization, Nevada.

The Air Traffic Organization (ATO) has reviewed the information provided and will serve as a Cooperating Agency for this Environmental Impact Statement. Modification of this Special Use Airspace resides under the jurisdiction of the Western Service Center, Operations Support Group, 1601 Lind Ave. SW, Renton, Washington. The Western Service Center will be the primary focal point for matters related to airspace and associated environmental matters. Please contact Ms. Tracey Johnson, Manager of the Operations Support Group, Western Service Center for further coordination.

FAA Order 7400.2, Procedures for Handling Airspace Matters, Chapter 32, indicates that airspace modifications and environmental processes should be conducted in tandem as much as possible; however, they are separate processes. Approval of either the aeronautical process or the environmental process does not automatically indicate approval of the entire proposal. I have enclosed Appendix 2, 3, and 4 of FAA Order 7400.2 for additional details.

We have forwarded copy of this correspondence to Ms. Johnson. If you have any questions she can be contacted at 425-203-4301.

Sincerely,

A handwritten signature in black ink, appearing to read "Gary A. Norek".

Gary A. Norek  
Acting Director, Airspace Services

cc: Tracey Johnson  
FAA Western Service Center

Enclosure

**B.6 Lander County, Nevada**

## Lander County Executive Director

50 State Route 305  
Battle Mountain, NV 89820  
(775) 635-2885  
Fax- (775) 635-5332



RE: Cooperating Agency Status for Fallon Range Training Complex Modernization EIS

Dear Mr. Stone,

Lander County is requesting Cooperating Agency status for the Fallon Range Training Complex Modernization EIS. County staff has extensive expertise in land use and environmental issues specific to our region, which will be addressed in the EIS. We maintain interest in collaboration with NAS Fallon and recognize the significant economic benefits NAS Fallon provides to the region and the important role NAS Fallon plays in military readiness and preparedness.

The County adopted a Master Plan pursuant to NRS 278.150 to establish our vision for the future. This Master Plan provides the framework and foundation for decision making by the Planning Commission and Board of County Commissioners concerning matters relating to growth and development. Lander County's 2010 Master Plan chapter 2 incorporates by reference the Policy Plan for Federally Administered Lands, which addresses federal land use management issues and is intended to be used as a positive guide for federal land management agencies in their development and implementation of federal land plans and management actions.

The policy also states that Lander County supports the concept of **Multiple Use Management** as an overriding philosophy for management of the federally administered lands based on multiple use and sustained yield concepts, and in a way that will conserve natural resources. The Policy Plan also goes on to state, "Lander County will participate with federal agencies on actions that affect federally administered lands within the county."

Pursuant to NRS 278.50, a component of the Master Plan is a land use plan with zoning districts and the Board of County Commissioners adopted a zoning code to regulate land use and development. Zoning regulations comply with NRS 278.250 2. (o), "To foster the coordination and compatibility of land uses with any military installation in the city, or county or region, taking into account the location, purpose and stated mission of the military installation."

The County is aware and prepared to carry out responsibilities associated with Cooperating Agency status (CFR §1501.6). We work closely with and wish to designate as our representative the Nevada Association of Counties ("NACO"), which provides us a

continuous point of contact and access to the expertise and information we need on public land policy and natural resources projects.

Should we be granted Cooperating Agency status, the County is fully prepared to meet our obligations.

Lander County is seeking Cooperating Agency status because of our expertise in environmental issues specific to this region and our duty to guide and regulate land development to promote general welfare and manage use of our resources to maintain our quality of life for future generations. The proposed modernization of the Fallon Range Training Complex has the potential to change uses of public lands and significantly reduce the availability of resources, therefore we respectfully request that Lander County be designated as a Cooperating Agency in the EIS. We look forward to your favorable consideration of this request.



Keith Westengard  
Lander County Executive Director



DEPARTMENT OF THE NAVY

COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:

5090  
Ser N465/0444  
20 April 2017

Mr. Keith Westengard, Executive Director  
Lander County, Nevada  
50 State Route 305  
Battle Mountain, NV 89820

Dear Mr. Westengard:

SUBJECT: COOPERATING AGENCY INVITATION FOR LANDER COUNTY NEVADA  
FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR FALLON RANGE  
TRAINING COMPLEX MODERNIZATION, NEVADA

Thank you for your letter requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act (NEPA) of 1969.

Specifically, the Department of the Navy's action proponent, Commander, United States (U.S.) Pacific Fleet, proposes to renew an existing withdrawal of public land, withdraw additional public lands, and modify and expand Special Use Airspace and other airspace areas in the FRTC. The proposal includes renewal of the existing withdrawal of public land for military use of 202,859 acres which is set to expire on November 5, 2021. An additional 604,789 acres of public land is also proposed for withdrawal as well as the acquisition of approximately 65,200 acres. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the U.S. Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

The U.S. Pacific Fleet agrees that Lander County possesses special expertise with respect to environmental impacts associated with land use and environmental issues, in particular planning for current and future land uses developed in consistency with local land use plans, policy, and controls to include the Lander County Master Plan and its associated Zoning Code and providing for multiple use and sustained yield of public lands, when analyzing impacts that could result from the proposed action. Therefore, Commander, U.S. Pacific Fleet, supports the designation of Lander County as a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS.

The Navy has no objection to Lander County working cooperatively with Nevada Association of Counties (NACO) within any associated technical or planning framework; however, the Navy does not recognize NACO as formally authorized to act within this NEPA intergovernmental relationship on behalf of a County. Any MOA, as an expression of this

SUBJECT: COOPERATING AGENCY INVITATION FOR LANDER COUNTY STATE OF  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

NEPA intergovernmental relationship, will be between the Navy and the actual County government, individually.

As the Lead Agency, U.S. Pacific Fleet will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to, the following environmental planning actions:

- (1) Identify and provide the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment and resource management analysis, as best available data, to prepare the EIS and the associated documents;
- (2) Work closely with Lander County to identify land uses and use by the public to analyze environmental impacts;
- (3) Determine the scope of the EIS, including the alternatives to be evaluated;
- (4) Circulate the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;
- (5) Schedule and supervise meetings held in support of the NEPA process;
- (6) Compile, summarize and respond to comments received by the public, stakeholders, and interested parties; and,
- (7) Maintain an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The U. S. Pacific Fleet requests that Lander County, as a cooperating agency, agree to perform the following actions:

- (1) Provide timely comments on working drafts of the EIS, where the U.S. Pacific Fleet requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;
- (2) Respond to requests from the U.S. Pacific Fleet for information, in particular those related to the impacts analysis for which Lander County has special expertise, to include local resources management and its expertise in local land use where managing for multiple use, and sustained yield as well as implementation of the Lander County Master Plan and associated Zoning Code;
- (3) Participate as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the U.S. Pacific Fleet for the EIS;



SUBJECT: COOPERATING AGENCY INVITATION FOR LANDER COUNTY STATE OF  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

- (4) Adhere to the comprehensive project schedule as developed by the U.S. Pacific Fleet;
- (5) Prepare any Lander County final decisions, documentation and necessary impacts analysis;
- (6) Maintain an administrative record;
- (7) Agree to sign a written non-disclosure agreement governing disclosure of information discussed and shared as part of the development of the FRTC Modernization EIS (signed Certificate on Non-Disclosure submitted by Lander County with signature 28 March 2017); and,
- (8) Provide a formal, written response to this request, identifying points of contact.

The U.S. Pacific Fleet views Lander County's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:  
Chief of Naval Operation (N454)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)



**B.7 Mineral County, Nevada**



March 15, 2017

RE: Cooperating Agency Status for Fallon Range Training Complex Modernization EIS

Dear Mr. Stone,

Mineral County is requesting Cooperating Agency status for the Fallon Range Training Complex Modernization EIS. County staff has extensive expertise in land use and environmental issues specific to our region, which will be addressed in the EIS. We maintain interest in collaboration with NAS Fallon and recognize the significant economic benefits NAS Fallon provides to our community, and therefore, have developed a strong, mutually beneficial partnership. This partnership, utilizing REPI and County funds, has resulted in the preservation of 5,000 acres of productive agricultural lands and the removal of development rights on properties surrounding the Base.

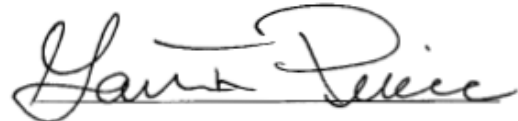
The County adopted a Master Plan pursuant to NRS 278.150 to establish our vision for the future. This Master Plan provides the framework and foundation for decision making by the Planning Commission and Board of County Commissioners concerning matters relating to growth and development. Chapter 12 "Policy Plan for Public Lands", addresses federal land use management issues and is intended to be used as a positive guide for federal land management agencies in their development and implementation of federal land plans and management actions. The policy also states that we " .. support the continued multiple use of public lands and open public access to recreation, wildlife and resources should be available to all. If at any time, according to the National Environmental Protection Act (NEPA), FLPMA or any other legislation, the U.S. Government (under any agency) intends to change uses or availability of resources on public lands in a way that will impact current historical and cultural uses, input from the citizens of the County is required and the Board of County Commissioners will be consulted."

Pursuant to NRS 278.50, a component of the Master Plan is a land use plan with zoning districts and the Board of County Commissioners adopted a Consolidated Development Code to regulate land use and development. Zoning regulations comply with NRS 278.250 2. (o), "To foster the coordination and compatibility of land uses with any military installation in the city, or county or region, taking into account the location, purpose and stated mission of the military installation." In support of these regulations, the County recently completed a Joint Land Use Study (JLUS) with NAS Fallon, and we are in the process of implementing recommendations to ensure continued compatible land use and development that protects the mission of NAS Fallon.

The County is aware and prepared to carry out responsibilities associated with Cooperating Agency status (CFR §1501.6). We work closely with and wish to designate as our representative the Nevada Association of Counties ("NACO"), which provides us a continuous point of contact and access

to the expertise and information we need on public land policy and natural resources projects.

Should we be granted Cooperating Agency status, the County is fully prepared to meet our obligations. Mineral County is seeking Cooperating Agency status because of our expertise in environmental issues specific to this region and our duty to guide and regulate land development to promote general welfare and manage use of our resources to maintain our quality of life for future generations. The proposed modernization of the Fallon Range Training Complex has the potential to change uses of public lands and significantly reduce the availability of resources, therefore we respectfully request that Mineral County be designated as a Cooperating Agency in the EIS. We look forward to your favorable consideration of this request.

A handwritten signature in black ink, appearing to read "Garth D. Price". The signature is fluid and cursive, with a large initial "G" and "P".

Garth D. Price  
Chairman, Board of County Commissioners



DEPARTMENT OF THE NAVY  
COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:  
5090  
Ser N465/0443  
20 April 2017

Mr. Garth D. Price, Chairman  
Board of Mineral County Commissioners  
Mineral County, Nevada  
P.O. Box 1450  
Hawthorne, NV 89415

Dear Mr. Price:

SUBJECT: COOPERATING AGENCY INVITATION FOR MINERAL COUNTY STATE OF  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

Thank you for your letter requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act (NEPA) of 1969.

Specifically, the Department of the Navy's action proponent, Commander, United States (U.S.) Pacific Fleet, proposes to renew an existing withdrawal of public land, withdraw additional public lands, and modify and expand Special Use Airspace and other airspace areas in the FRTC. The proposal includes renewal of the existing withdrawal of public land for military use of 202,859 acres which is set to expire on November 5, 2021. An additional 604,789 acres of public land is also proposed for withdrawal as well as the acquisition of approximately 65,200 acres. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the U.S. Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

The U.S. Pacific Fleet agrees that Mineral County possesses special expertise with respect to environmental impacts associated with land use and environmental issues, in particular planning for current and future land uses developed in consistency with local land use plans, policy, and controls to include the Mineral County Master Plan, the associated Consolidated Development Code and also the Joint Land Use Study, and providing for multiple use of public lands and open public access to recreation, wildlife and resources, when analyzing impacts that could result from the proposed action. Therefore, Commander, U.S. Pacific Fleet, supports the designation of Mineral County as a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS.

SUBJECT: COOPERATING AGENCY INVITATION FOR MINERAL COUNTY STATE OF  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

The Navy has no objection to Mineral County working cooperatively with Nevada Association of Counties (NACO) within any associated technical or planning framework; however, the Navy does not recognize NACO as formally authorized to act within this NEPA intergovernmental relationship on behalf of a County. Any MOA, as an expression of this NEPA intergovernmental relationship, will be between the Navy and the actual County government, individually.

As the Lead Agency, U.S. Pacific Fleet will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to, the following environmental planning actions:

- (1) Identify and provide the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment and resource management analysis, as best available data, to prepare the EIS and the associated documents;
- (2) Work closely with Mineral County to identify land uses and use by the public to analyze environmental impacts;
- (3) Determine the scope of the EIS, including the alternatives to be evaluated;
- (4) Circulate the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;
- (5) Schedule and supervise meetings held in support of the NEPA process;
- (6) Compile, summarize and respond to comments received by the public, stakeholders, and interested parties; and,
- (7) Maintain an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The U.S. Pacific Fleet requests that Mineral County, as a cooperating agency, agree to perform the following actions:

- (1) Provide timely comments on working drafts of the EIS, where the U. S. Pacific Fleet requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;
- (2) Respond to requests from the U.S. Pacific Fleet for information, in particular those related to the impacts analysis for which Mineral County has special expertise, to include local resources management and its expertise in local land use where managing for multiple use and open public access to recreation, wildlife and resources, as well as implementation of the Mineral County Master Plan, associated Consolidated Development Code and the Joint Land Use Study;

SUBJECT: COOPERATING AGENCY INVITATION FOR MINERAL COUNTY STATE OF  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

- (3) Participate as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the U.S. Pacific Fleet for the EIS;
- (4) Adhere to the comprehensive project schedule as developed by the U.S. Pacific Fleet;
- (5) Prepare any Mineral County final decisions, documentation and necessary impacts analysis;
- (6) Maintain an administrative record;
- (7) Agree to sign a written non-disclosure agreement governing disclosure of information discussed and shared as part of the development of the FRTC Modernization EIS; and,
- (8) Provide a formal, written response to this request, identifying points of contact.

The U. S. Pacific Fleet views Mineral County's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:  
Chief of Naval Operation (N454)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)



**Board of  
MINERAL COUNTY COMMISSIONERS**

GARTH D. PRICE, Chairman  
JERRIE TIPTON, Vice Chairman  
CHRIS HEGG, Member  
CHRISTOPHER NEPPER, Clerk of the Board

Telephone: 775-945-2446  
Fax: 775-945-0706  
PO Box 1450  
Hawthorne, NV 89415  
[mlccommissioner@mineralcountynv.org](mailto:mlccommissioner@mineralcountynv.org)

GOVERNING BOARD FOR THE TOWNS OF  
HAWTHORNE, WALKER LAKE, LUNING  
AND MINA  
LIQUOR BOARD AND GAMING BOARD  
COUNTY HIGHWAY COMMISSION

May 31, 2015

DEPARTMENT OF THE NAVY  
Commander  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

Dear Commander,

This letter is in response to the Cooperating agency invitation for Mineral County State of Nevada for the Environmental Impact Statement for Fallon Range Training Complex Modernization, Nevada. I have included the list of point of contacts for Mineral County:

Garth Price (Chairman) Mineral County Commissioner [garthdprice@gmail.com](mailto:garthdprice@gmail.com)

Jerrie Tipton (Vice Chairman) Mineral County Commissioner [jtipton@gmail.com](mailto:jtipton@gmail.com)

Eric Hamrey (Public Works Director) Mineral County [mcpublicdir@att.net](mailto:mcpublicdir@att.net)

Mark Nixon (Planning Commission Chairman) [fbdwoodworks@yahoo.com](mailto:fbdwoodworks@yahoo.com)

Please let me know if you require any other information.

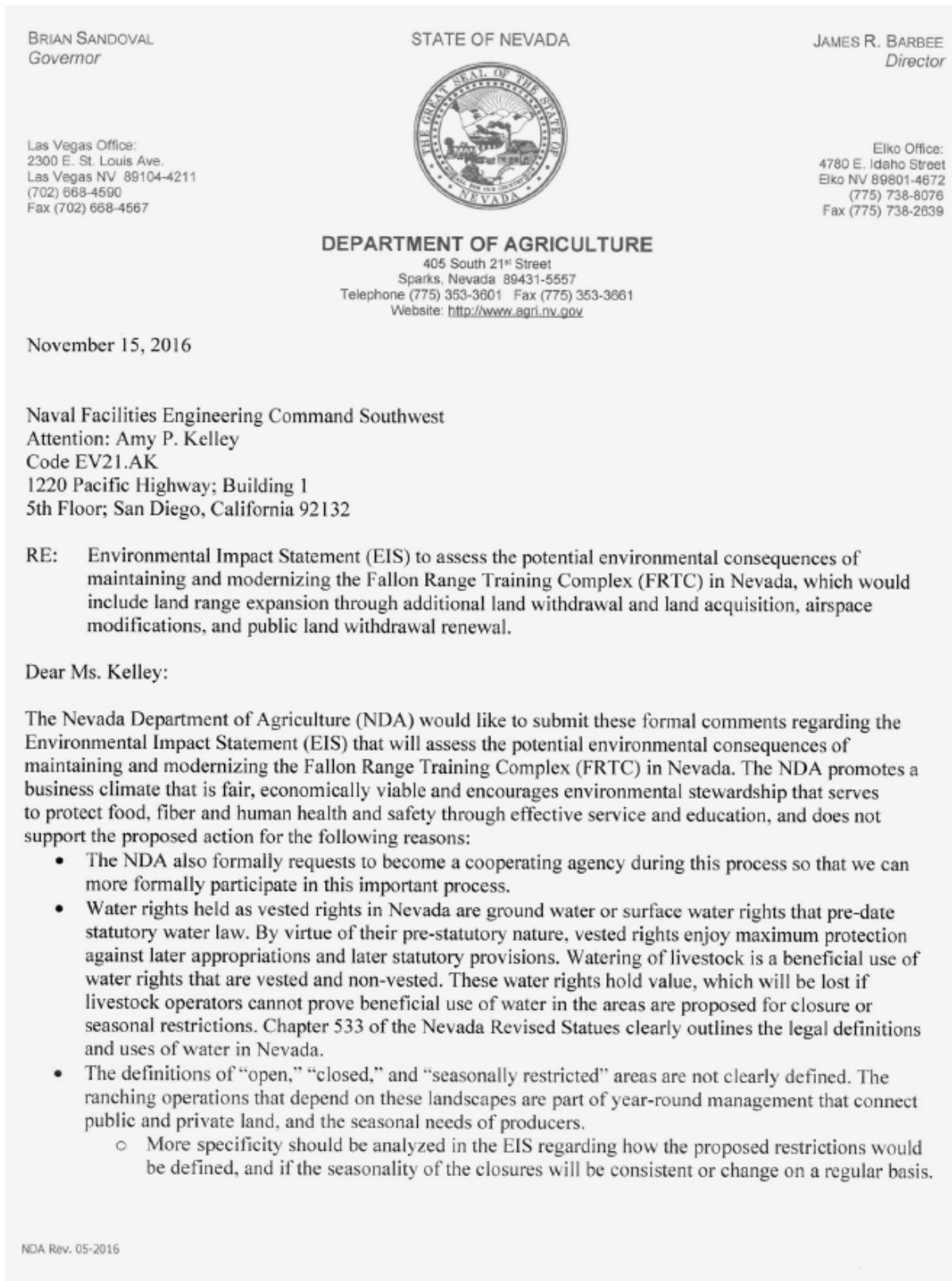
Best regards,



Garth Price  
Mineral County Commissioner Chairman



## B.8 Nevada Department of Agriculture



BRIAN SANDOVAL  
*Governor*

STATE OF NEVADA

JAMES R. BARBEE  
*Director*

Las Vegas Office:  
2300 E. St. Louis Ave.  
Las Vegas NV 89104-4211  
(702) 668-4590  
Fax (702) 668-4567



Elko Office:  
4780 E. Idaho Street  
Elko NV 89801-4672  
(775) 738-8076  
Fax (775) 738-2639

**DEPARTMENT OF AGRICULTURE**

405 South 21<sup>st</sup> Street  
Sparks, Nevada 89431-5557  
Telephone (775) 353-3601 Fax (775) 353-3661  
Website: <http://www.agri.nv.gov>

- The sustainability of agriculture on private lands is a large concern for the NDA. In a state that is more than 80% public lands, any loss of private lands is a direct hit to the sustainability of the livestock industry.
- Although there are direct closures contained in polygons, those closures may have broader impacts as road closures through those areas may limit access. They also might block access roads to areas that will remain open. More specificity is needed in the analysis of the EIS of the direct and indirect impacts of closures.
- The NDA would like to see more alternatives besides the no action and proposed action alternative. We recognize importance of spending the time and effort of working through the EIS process, but it is crucial to analyze a range of options that meet the different needs and values of all the different stakeholders.
- The loss of grazing animal unit months and availability of winter grazing is something we would like to see analyzed in the EIS. There are more than eight families who would be negatively affected in the proposed the alternative.

Sincerely,

A handwritten signature in black ink, appearing to read "J. R. Barbee".

Jim R. Barbee  
Director  
Nevada Department of Agriculture



DEPARTMENT OF THE NAVY

COMMANDER  
UNITED STATES PACIFIC FLEET  
280 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:

5090  
Ser N465/1392  
20 December 2016

Mr. Jim R. Barbee, Director  
Nevada Department of Agriculture  
405 South 21<sup>st</sup> Street  
Sparks, Nevada 89431-5557

Dear Mr. Barbee,

SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
DEPARTMENT OF AGRICULTURE FOR THE ENVIRONMENTAL IMPACT  
STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

Thank you for your letter requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act (NEPA) of 1969.

Specifically, the Department of the Navy's action proponent, Commander, United States (U.S.) Pacific Fleet, proposes to renew an existing withdrawal of public land, withdraw additional public lands, and modify and expand Special Use Airspace and other airspace areas in the FRTC. The proposal includes renewal of the existing withdrawal of public land for military use of 202,859 acres which is set to expire on November 5, 2021. An additional 604,789 acres of public land is also proposed for withdrawal as well as the acquisition of approximately 65,200 acres. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the U.S. Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

The U.S. Pacific Fleet agrees that the Department of Agriculture possesses special expertise with respect to environmental impacts associated with water rights, to include vested water rights, ranching operations and landscapes, sustainability of agriculture on private lands, access to public roads and closures, and grazing rights that could result from the proposed action. Therefore, Commander, U.S. Pacific Fleet, supports the designation of the Department of Agriculture as a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS.

As the Lead Agency, U.S. Pacific Fleet will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to, the following environmental planning actions:

SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
DEPARTMENT OF AGRICULTURE FOR THE ENVIRONMENTAL IMPACT  
STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

- (1) Identify and provide the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment and resource management analysis, as best available data, to prepare the EIS and the associated documents;
- (2) Work closely with the Department of Agriculture to identify agricultural uses and use by the public to analyze environmental impacts;
- (3) Determine the scope of the EIS, including the alternatives to be evaluated;
- (4) Circulate the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;
- (5) Schedule and supervise meetings held in support of the NEPA process;
- (6) Compile, summarize and respond to comments received by the public, stakeholders, and interested parties; and,
- (7) Maintain an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The U.S. Pacific Fleet requests that the Department of Agriculture, as a cooperating agency, agree to perform the following actions:

- (1) Provide timely comments on working drafts of the EIS, where the U.S. Pacific Fleet requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;
- (2) Respond to requests from the U.S. Pacific Fleet for information, in particular those related to the impacts analysis, local resources management and its expertise in local land use, in particular water rights, to include vested water rights, ranching operations and landscapes, sustainability of agriculture on private lands, access to public roads and closures, and grazing rights;
- (3) Participate as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the U. S. Pacific Fleet for the EIS;
- (4) Adhere to the comprehensive project schedule as developed by the U. S. Pacific Fleet;
- (5) Prepare any Department of Agriculture final decisions, documentation and necessary impacts analysis;

SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
DEPARTMENT OF AGRICULTURE FOR THE ENVIRONMENTAL IMPACT  
STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

- (6) Maintain an administrative record;
- (7) Agree to sign a written non-disclosure agreement governing disclosure of information discussed and shared as part of the development of the FRTC Modernization EIS; and,
- (8) Provide a formal, written response to this request, identifying points of contact.

The U.S. Pacific Fleet views the Department of Agriculture's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:  
Chief of Naval Operation (N454)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)



## B.9 Nevada Department of Minerals



### DEPARTMENT OF THE NAVY

COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:

5090  
Ser N465/1314  
November 17, 2016

Mr. Richard M. Perry, Administrator  
State of Nevada Commission on Mineral Resources  
Division of Minerals  
400 W. King Street, Suite 106  
Carson City, Nevada 89703

Dear Mr. Perry:

SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA DIVISION OF MINERALS FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR FALLON RANGE TRAINING COMPLEX MODERNIZATION

Thank you for your letter requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act (NEPA) of 1969.

Specifically, the Department of the Navy's action proponent, Commander, United States (U.S.) Pacific Fleet, proposes to renew an existing withdrawal of public land, withdraw additional public lands, and modify and expand Special Use Airspace and other airspace areas in the FRTC. The proposal includes renewal of the existing withdrawal of public land for military use of 202,859 acres which is set to expire on November 5, 2021. An additional 604,789 acres of public land is also proposed for withdrawal as well as the acquisition of approximately 65,200 acres. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the U.S. Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

The U.S. Pacific Fleet agrees that the Division of Minerals possesses special expertise with respect to environmental impacts associated with land use and management that could result from the proposed action. Therefore, Commander, U.S. Pacific Fleet, supports the designation of the Division of Minerals as a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS.

As the Lead Agency, U.S. Pacific Fleet will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to, the following environmental planning actions:

The U.S. Pacific Fleet requests that the Division of Minerals, as a cooperating agency, agree to perform the following actions:

(1) Provide timely comments on working drafts of the EIS, where the U.S. Pacific Fleet requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;



SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA DIVISION OF MINERALS FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR FALLON RANGE TRAINING COMPLEX MODERNIZATION

(2) Respond to requests from the U.S. Pacific Fleet for information, in particular those related to the impacts analysis, local resources management and its expertise in locatable and leasable mineral law, mining districts and active exploration projects and geothermal development in Nevada;

(3) Participate as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the U.S. Pacific Fleet for the EIS;

(4) Adhere to the comprehensive project schedule as developed by the U. S. Pacific Fleet;

(5) Prepare any Division of Minerals final decisions, documentation and necessary impacts analysis;

(6) Maintain an administrative record;

(7) Agree to sign a written non-disclosure agreement governing disclosure of information discussed and shared as part of the development of the FRTC Modernization EIS; and,

(8) Provide a formal, written response to this request, identifying points of contact.

The U.S. Pacific Fleet views the Division of Minerals participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:  
Chief of Naval Operation (N454)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)



**BRIAN SANDOVAL**  
Governor

STATE OF NEVADA  
COMMISSION ON MINERAL RESOURCES  
**DIVISION OF MINERALS**  
400 W. King Street, Suite 106  
Carson City, Nevada 89703  
(775) 684-7040 • Fax (775) 684-7052  
<http://minerals.nv.gov/>

Las Vegas Office: 2030 E. Flamingo Rd. #220, Las Vegas, NV 89119  
Phone: (702) 486-4343; Fax: (702) 486-4345



**RICHARD PERRY**  
Administrator

November 23, 2016

Department of the Navy  
United States Pacific Fleet  
250 Makalapa Drive  
Pearl Harbor, HI 96860-3131

Reply to: 5090, Ser N465/1314, November 17, 2016

This letter is the formal written response accepting cooperating agency status by the Nevada Division of Minerals for the Fallon Range Training Complex (FRTC) Modernization EIS.

The Division of Minerals agrees to the eight actions listed in your letter of November 17, 2016.

Please forward the non-disclosure statement for consideration and signature.

Contacts at the Nevada Division of Minerals for the EIS will be:

|                 |  |              |
|-----------------|--|--------------|
| Richard Perry   | <a href="mailto:mperry@minerals.nv.gov">mperry@minerals.nv.gov</a>   | 775-684-7047 |
| Michael Visser  | <a href="mailto:mvisser@minerals.nv.gov">mvisser@minerals.nv.gov</a> | 775-684-7044 |
| Sheila Anderson | <a href="mailto:skanderson@gov.nv.gov">skanderson@gov.nv.gov</a>     | 775-684-5669 |

Mailing address: Nevada Division of Minerals  
400 W. King Street, Suite 106  
Carson City, NV 89703

We look forward to working with the Navy Department on this important EIS.

Sincerely,

Richard Perry

cc: Robert Rule, Edmund Rybold, Alex Stone, Department of the Navy, via email  
Pam Robinson, Office of Governor Brian Sandoval, by delivery

Dennis Bryan; Small-Scale Mining and Prospecting  
Fred D. Gibson, Jr.; General Public  
Arthur Henderson; Oil and Gas

**Commission on Mineral Resources**  
Richard DeLong, Chairman; Large-Scale Mining

John Mudge; Large-Scale Mining  
David Parker; Exploration and Development  
John H. Snow; Geothermal Resources

## B.10 Nevada Department of Transportation



BRIAN SANDOVAL  
Governor

STATE OF NEVADA  
DEPARTMENT OF TRANSPORTATION  
1263 S. Stewart Street  
Carson City, Nevada 89712

RUDY MALFABON, P.E., Director

In Reply Refer to: High Speed Rail

March 22, 2017

U.S. Pacific Fleet - Environmental Readiness, N465  
Attn: Alex Stone, N465  
250 Makalapa Drive  
Pearl Harbor, HI 96860-3131

Subject: Fallon Range Training Complex (FRTC) Modernization: Expansion of Land Ranges, Airspace Modifications, and Public Land Withdrawal Renewal Environmental Impact Statement (EIS) – Request for Cooperating Agency Status

Mr. Stone:

The Nevada Department of Transportation (NDOT) is writing to request Cooperating Agency Status for the FRTC Modernization Project. We understand the need for the FRTC modernization and will work cooperatively with you to help ensure impacts to the state transportation system and the road network are minimized. We greatly appreciate your consideration in making us a formal cooperating agency.

The NDOT's Mission is to "Provide, operate, and preserve a transportation system that enhances safety, quality of life and economic development through innovation, environmental stewardship and a dedicated workforce." Through serving this mission we agree to make staff available to participate in the NEPA process, providing transportation knowledge and management expertise. Thus far, we have met with NAS Fallon staff to discuss the concerns and offer solutions regarding the impacts of the proposed FRTC modernization on Nevada's transportation system and to maintain compliance with appropriate federal and state regulations.

In drafting a Memorandum of Understanding (MOU) to formalize NDOT's participation as a cooperating agency, please include the following NDOT authorities:

1. Nevada Revised Statutes (NRS) 408.285 whereby the NDOT is responsible for state highways to include their construction, reconstruction, improvement and maintenance. (Details of authorities may be found in NRS Chapters 408.106 – 408.579) and Nevada Administrative Code (NAC) Chapter 408 "Highways, Roads and Transportation Facilities, Installation and Relocation of Facilities and Encroachments General Provisions."
2. NDOT possesses the authority to enter into contracts and agreements with the federal government under Nevada Revised Statute (NRS) sections 408.260.
3. US Code: Title 23 – Highways
4. 23 Code of Federal Regulations (CFR) – Highways

5. National Environmental Policy Act (NEPA)

Additionally, please have the MOU prepared for the following signature:

Rudy Malfabon, P.E., Director  
Nevada Department of Transportation  
1263 S. Stewart Street  
Carson City, Nevada 89712

We are hopeful that you provide us the opportunity to participate as a cooperating agency. We are committed to working closely with the Navy to expand training opportunities at the FRTC while eliminating and minimizing impacts to the state transportation system. Let us know if you have any questions or would like any additional information.

Sincerely,



Sondra Rosenberg, PTP  
Assistant Director, Planning

cc: Mark Costa, Multimodal Program Development  
Steve Cooke, Environmental Services





DEPARTMENT OF THE NAVY  
COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:  
5090  
Ser N465/0445  
20 April 2017

Ms. Sondra Rosenberg  
Assistant Director, Planning  
Department of Transportation  
State of Nevada  
1263 S. Stewart Street  
Carson City, Nevada 89712

Dear Ms. Rosenberg:

SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
DEPARTMENT OF TRANSPORTATION FOR THE ENVIRONMENTAL  
IMPACT STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

Thank you for your letter requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act (NEPA) of 1969.

Specifically, the Department of the Navy's (DON's) action proponent, Commander, United States (U.S.) Pacific Fleet, proposes to renew an existing withdrawal of public land, withdraw additional public lands, and modify and expand Special Use Airspace and other airspace areas in the FRTC. The proposal includes renewal of the existing withdrawal of public land for military use of 202,859 acres which is set to expire on November 5, 2021. An additional 604,789 acres of public land is also proposed for withdrawal as well as the acquisition of approximately 65,200 acres. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the U.S. Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

The U.S. Pacific Fleet agrees that the Department of Transportation possesses special expertise with respect to environmental impacts associated with the state transportation system and the road network that could result from the proposed action. Therefore, Commander, U.S. Pacific Fleet, supports the designation of the Department of Transportation as a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS.

As the Lead Agency, U.S. Pacific Fleet will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to, the following environmental planning actions:

SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
DEPARTMENT OF TRANSPORTATION FOR THE ENVIRONMENTAL  
IMPACT STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

- (1) Identify and provide the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment and resource management analysis, as best available data, to prepare the EIS and the associated documents;
- (2) Work closely with the Department of Transportation to identify the State's transportation knowledge and management expertise to analyze environmental impacts;
- (3) Determine the scope of the EIS, including the alternatives to be evaluated;
- (4) Circulate the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;
- (5) Schedule and supervise meetings held in support of the NEPA process;
- (6) Compile, summarize and respond to comments received by the public, stakeholders, and interested parties; and,
- (7) Maintain an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The U.S. Pacific Fleet requests that the Department of Transportation, as a cooperating agency, agree to perform the following actions:

- (1) Provide timely comments on working drafts of the EIS, where the U.S. Pacific Fleet requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;
- (2) Respond to requests from the U.S. Pacific Fleet for information, in particular those related to the impacts analysis, as management and its expertise and responsibility for state highways to include their construction, reconstruction, improvement and maintenance;
- (3) Participate as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the U. S. Pacific Fleet for the EIS;
- (4) Adhere to the comprehensive project schedule as developed by the U.S. Pacific Fleet;
- (5) Prepare any Department of Transportation final decisions, documentation and necessary impacts analysis;
- (6) Maintain an administrative record;



SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
DEPARTMENT OF TRANSPORTATION FOR THE ENVIRONMENTAL  
IMPACT STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

(7) Agree to sign a written non-disclosure agreement governing disclosure of information discussed and shared as part of the development of the FRTC Modernization EIS; and,

(8) Provide a formal, written response to this request, identifying points of contact.

The U.S. Pacific Fleet views the Department of Transportation's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:  
Chief of Naval Operation (N454)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)

## B.11 Nevada Department of Wildlife



BRIAN SANDOVAL  
*Governor*

STATE OF NEVADA  
**DEPARTMENT OF WILDLIFE**

1100 Valley Road  
Reno, Nevada 89512  
(775) 688-1500 • Fax (775) 688-1595

November 22, 2016

TONY WASLEY  
*Director*

JACK ROBB  
*Deputy Director*

LIZ O'BRIEN  
*Deputy Director*

U.S. Pacific Fleet - Environmental Readiness, N465  
Attn: Alex Stone, N465  
250 Makalapa Drive  
Pearl Harbor, HI 96860-3131

Subject: Fallon Range Training Complex (FRTC) Modernization: Expansion of Land Ranges, Airspace Modifications, and Public Land Withdrawal Renewal Environmental Impact Statement (EIS) – Request for Cooperating Agency Status

Mr. Stone:

The Nevada Department of Wildlife (NDOW) is writing to request Cooperating Agency Status for the FRTC Modernization Project. We understand the need for the FRTC modernization and will work cooperatively with you to help insure impacts to wildlife, wildlife management, and wildlife recreationists are minimized. We greatly appreciate your consideration in making us a formal cooperating agency.

The NDOW's Mission is "To protect, preserve, manage and restore wildlife and its habitat for the aesthetic, scientific, educational, recreational, and economic benefits to citizens of Nevada and the United States, and to promote the safety of persons using vessels on the waters of Nevada." Through serving this mission we agree to, make staff available to participate in the NEPA process, providing wildlife resource values and management expertise. Thus far, we have met with NAS Fallon staff to discuss the concerns and offer solutions and plan to submit a formal scoping letter soon.

In drafting a Memorandum of Understanding (MOU) to formalize NDOW's participation as a cooperating agency, please include the following NDOW authorities:

1. Nevada Revised Statutes (NRS) 501.105 and 501.331 whereby the NDOW is responsible for administering the policies and regulations necessary for the preservation, protection, management, and restoration of Nevada's resident wildlife species (Details of authorities may be found in NRS Chapters 501 - 506 and Nevada Administrative Codes (NAC) Chapters 501 - 505).
2. NDOW possesses the authority to enter into cooperative and reciprocal agreements under Nevada Revised Statute (NRS) sections 501.351 and NRS 277.045.
3. NRS 503.584 - 503.589 directs NDOW to cooperate with other states and legal entities to the maximum extent practicable for the conservation, protection,

restoration and propagation of species of native fish, wildlife and other fauna that are threatened with extinction.

4. Fish and Wildlife Coordination Act, 16 U.S.C. 661.
5. The Sikes Act, 16 U.S.C. 670a-670o, 74 Stat. 1052.

Additionally, please have the MOU prepared for the following signature:

Tony Wasley, Director  
Nevada Department of Wildlife  
6980 Sierra Center Parkway  
Reno, Nevada 89511

We are hopeful that you provide us the opportunity to participate as a cooperating agency. We are committed to working closely with the Navy to expand training opportunities as the FRTC while eliminating and minimizing impacts to wildlife, NDOW, and wildlife recreationist. Let us know if you have any questions or would like any additional information.

Sincerely,



Mark Freese  
Supervisory Habitat Biologist



DEPARTMENT OF THE NAVY

COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:

5090

Ser N465/1393

20 December 2016

Mr. Tony Wasley, Director  
Nevada Department of Wildlife  
6980 Sierra Center Parkway  
Reno, Nevada 89511

Dear Mr. Wasley,

SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
DEPARTMENT OF WILDLIFE FOR THE ENVIRONMENTAL IMPACT  
STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

Thank you for your letter requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act (NEPA) of 1969.

Specifically, the Department of the Navy's action proponent, Commander, United States (U.S.) Pacific Fleet, proposes to renew an existing withdrawal of public land, withdraw additional public lands, and modify and expand Special Use Airspace and other airspace areas in the FRTC. The proposal includes renewal of the existing withdrawal of public land for military use of 202,859 acres which is set to expire on November 5, 2021. An additional 604,789 acres of public land is also proposed for withdrawal as well as the acquisition of approximately 65,200 acres. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the U.S. Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

The U.S. Pacific Fleet agrees that the Department of Wildlife possesses special expertise with respect to environmental impacts associated with the preservation, protection, management and restoration of Nevada's resident wildlife species, that could result from the proposed action. Therefore, Commander, U.S. Pacific Fleet, supports the designation of the Department of Wildlife as a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS.

As the Lead Agency, U.S. Pacific Fleet will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to, the following environmental planning actions:

SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
DEPARTMENT OF WILDLIFE FOR THE ENVIRONMENTAL IMPACT  
STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

(1) Identify and provide the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment and resource management analysis, as best available data, to prepare the EIS and the associated documents;

(2) Work closely with the Department of Wildlife, identify protected resources and analyze environmental impacts;

(3) Determine the scope of the EIS, including the alternatives to be evaluated;

(4) Circulate the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;

(5) Schedule and supervise meetings held in support of the NEPA process;

(6) Compile, summarize and respond to comments received by the public, stakeholders, and interested parties; and,

(7) Maintain an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The U.S. Pacific Fleet requests that the Department of Wildlife, as a cooperating agency, agree to perform the following actions:

(1) Provide timely comments on working drafts of the EIS, where the U.S. Pacific Fleet requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;

(2) Respond to requests from the U.S. Pacific Fleet for information, in particular those related to the impacts analysis, local resources management and its expertise in State of Nevada wildlife, wildlife management, and wildlife recreational activity, by the protection, preservation, management and restoration of wildlife and its habitat;

(3) Participate as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the U.S. Pacific Fleet for the EIS;

(4) Adhere to the comprehensive project schedule as developed by the U. S. Pacific Fleet;

(5) Prepare any Department of Wildlife final decisions, documentation and necessary impacts analysis;

(6) Maintain an administrative record;



SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
DEPARTMENT OF WILDLIFE FOR THE ENVIRONMENTAL IMPACT  
STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

- (7) Agree to sign a written non-disclosure agreement governing disclosure of information discussed and shared as part of the development of the FRTC Modernization EIS; and,
- (8) Provide a formal, written response to this request, identifying points of contact.

The U. S. Pacific Fleet views the Department of Wildlife participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:

Chief of Naval Operation (N454)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)

Mr. Mark Freese  
Supervisory Habitat Biologist  
State of Nevada Department of Wildlife  
1100 Valley Road  
Reno, Nevada 89512





BRIAN SANDOVAL  
Governor

STATE OF NEVADA  
**DEPARTMENT OF WILDLIFE**

1100 Valley Road  
Reno, Nevada 89512  
(775) 688-1500 • Fax (775) 688-1595

February 14, 2017

TONY WASLEY  
Director

JACK ROBB  
Deputy Director

LIZ O'BRIEN  
Deputy Director

U.S. Pacific Fleet - Environmental Readiness, N465  
Attn: L.M. Foster  
250 Makalapa Drive  
Pearl Harbor, HI 96860-3131

Subject: Fallon Range Training Complex (FRTC) Modernization: Expansion of Land Ranges, Airspace Modifications, and Public Land Withdrawal Renewal Environmental Impact Statement (EIS) – Acceptance of Cooperating Agency Status

Mr. Foster:

The Nevada Department of Wildlife (NDOW) appreciates the Naval Air Station Fallon's invitation to be a Cooperating Agency on the FRTC Modernization Project. The NDOW accepts this invitation to become a formal cooperating agency. Matt Maples and I will serve as the NDOW primary contacts. Below is our contact information:

Mark Freese  
Nevada Department of Wildlife  
1100 Valley Road  
Reno, Nevada 89512  
(775) 688-1145  
[markfreese@ndow.org](mailto:markfreese@ndow.org)

Matt Maples  
Nevada Department of Wildlife  
6980 Sierra Center Parkway  
Reno, Nevada 89511  
(775) 688-1568  
[mmaples@ndow.org](mailto:mmaples@ndow.org)

In reviewing the draft performance actions for NDOW as described in the invitation letter, we recommend striking actions 5 and 6. We do not prepare or publish any "final decisions" and any "documentation and necessary impact analysis" is fully described in items 1 and 2. As for item 6, we do not maintain an administrative record such as the federal government does; however, we will maintain a record of all written correspondence with the Navy. Lastly, we agree to sign a non-disclosure agreement governing the disclosure of information shared and discussed as part of the FRTC Modernization EIS.

In drafting a Memorandum of Understanding (MOU) to formalize NDOW's participation as a cooperating agency, please include the following NDOW authorities:

1. Nevada Revised Statutes (NRS) 501.105 and 501.331 whereby the NDOW is responsible for administering the policies and regulations necessary for the preservation, protection, management, and restoration of Nevada's resident wildlife species (Details of authorities may be found in NRS Chapters 501 - 506 and Nevada Administrative Codes (NAC) Chapters 501 – 505).
2. NDOW possesses the authority to enter into cooperative and reciprocal agreements under Nevada Revised Statute (NRS) sections 501.351 and NRS 277.045.
3. NRS 503.584 - 503.589 directs NDOW to cooperate with other states and legal entities to the maximum extent practicable for the conservation, protection, restoration and propagation of species of native fish, wildlife and other fauna that are threatened with extinction.
4. Fish and Wildlife Coordination Act, 16 U.S.C. 661.
5. The Sikes Act, 16 U.S.C. 670a-670o, 74 Stat. 1052.

Additionally, please have the MOU prepared for the following signature:

Tony Wasley, Director  
Nevada Department of Wildlife  
6980 Sierra Center Parkway  
Reno, Nevada 89511

Once again, we appreciate your invitation to be a cooperating agency on the FRTC Modernization Project. We are committed to working closely with the Navy to expand training opportunities as the FRTC while eliminating and minimizing impacts to wildlife, NDOW, and wildlife recreationist. Let us know if you have any questions or would like any additional information.

Sincerely,



Mark Freese  
Supervisory Habitat Biologist

## B.12 Nevada Governor's Office of Energy



### DEPARTMENT OF THE NAVY

COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:

5090

Ser N465/0446

20 April 2017

Ms. Angela Dykema, Director  
State of Nevada  
Governor's Office of Energy  
755 North Roop Street, Suite 202  
Carson City, NV 89701

Dear Ms. Dykema:

SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
GOVERNOR'S OFFICE OF ENERGY FOR THE ENVIRONMENTAL IMPACT  
STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

Thank you for your letter requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act (NEPA) of 1969.

Specifically, the Department of the Navy's action proponent, Commander, United States (U.S.) Pacific Fleet, proposes to renew an existing withdrawal of public land, withdraw additional public lands, and modify and expand Special Use Airspace and other airspace areas in the FRTC. The proposal includes renewal of the existing withdrawal of public land for military use of 202,859 acres which is set to expire on November 5, 2021. An additional 604,789 acres of public land is also proposed for withdrawal as well as the acquisition of approximately 65,200 acres. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the U.S. Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

The U.S. Pacific Fleet agrees that the Governor's Office of Energy possesses special expertise with respect to environmental impacts associated with wise development of Nevada's energy resources in harmony with local economic needs that could result from the proposed action. Therefore, Commander, U.S. Pacific Fleet, supports the designation of the Governor's Office of Energy as a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS.

As the Lead Agency, U.S. Pacific Fleet will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to, the following environmental planning actions:

SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
GOVERNOR'S OFFICE OF ENERGY FOR THE ENVIRONMENTAL IMPACT  
STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

- (1) Identify and provide the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment and resource management analysis, as best available data, to prepare the EIS and the associated documents;
- (2) Work closely with the Governor's Office of Energy to identify the State's technical knowledge and management expertise in renewable energy production, energy conservation and the exportation of energy to analyze environmental impacts;
- (3) Determine the scope of the EIS, including the alternatives to be evaluated;
- (4) Circulate the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;
- (5) Schedule and supervise meetings held in support of the NEPA process;
- (6) Compile, summarize and respond to comments received by the public, stakeholders, and interested parties; and,
- (7) Maintain an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The U.S. Pacific Fleet requests that the Governor's Office of Energy, as a cooperating agency, agree to perform the following actions:

- (1) Provide timely comments on working drafts of the EIS, where the U.S. Pacific Fleet requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;
- (2) Respond to requests from the U.S. Pacific Fleet for information, in particular those related to the impacts analysis, as management and its expertise and responsibility for energy related programs, energy policy and sustainable energy systems;
- (3) Participate as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the U.S. Pacific Fleet for the EIS;
- (4) Adhere to the comprehensive project schedule as developed by the U.S. Pacific Fleet;
- (5) Prepare any Governor's Office of Energy final decisions, documentation and necessary impacts analysis;

SUBJECT: COOPERATING AGENCY INVITATION FOR STATE OF NEVADA  
GOVERNOR'S OFFICE OF ENERGY FOR THE ENVIRONMENTAL IMPACT  
STATEMENT FOR FALLON RANGE TRAINING COMPLEX  
MODERNIZATION, NEVADA

- (6) Maintain an administrative record;
- (7) Agree to sign a written non-disclosure agreement governing disclosure of information discussed and shared as part of the development of the FRTC Modernization EIS; and,
- (8) Provide a formal, written response to this request, identifying points of contact.

The U.S. Pacific Fleet views the Governor's Office of Energy participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:  
Chief of Naval Operation (N454)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)



**BRIAN SANDOVAL**  
*Governor*

**STATE OF NEVADA**



**ANGELA DYKEMA**  
*Director*

755 North Rock Street, Suite 202  
Carson City, NV 89701  
Office: (775) 687-1850  
Fax: (775) 687-1869

**GOVERNOR'S OFFICE OF ENERGY**

May 1, 2017

Edmund Rybold  
NAS Fallon  
Command Integrator/N5

RE: Cooperating Agency Invitation for State of Nevada Governor's Office of Energy for the  
Environmental Impact Statement for Fallon Range Training Complex Modernization,  
Nevada

Dear Mr. Rybold:

The Governor's Office of Energy appreciates the opportunity to participate as a cooperating agency  
in the FRTC Modernization EIS. Agency points of contact are listed below:

Matthew Tuma  
Deputy Director  
775-687-1850, ext. 7302  
[mtuma@energy.nv.gov](mailto:mtuma@energy.nv.gov)

Angela Dykema  
Director  
775-687-1850, ext. 7303  
[adykema@energy.nv.gov](mailto:adykema@energy.nv.gov)

Sincerely,

A handwritten signature in cursive script, appearing to read "Angela Dykema".

Angela Dykema  
Director



**B.13 Nevada State Historic Preservation Officer**



**DEPARTMENT OF THE NAVY  
NAVAL AIR STATION FALLON  
4755 PASTURE ROAD  
FALLON, NV 89496-5000**

5090  
Ser N0000CF/0150  
August 25, 2016

Ms. Rebecca Palmer  
State Historic Preservation Officer  
Nevada State Historic Preservation Office  
901 S. Stewart St., Suite 5004  
Carson City, NV 89701

Dear Ms. Palmer,

**SUBJECT: NOTICE OF INTENT TO PREPARE AN ENVIRONMENTAL IMPACT  
STATEMENT AND TO ANNOUNCE PUBLIC SCOPING MEETINGS FOR THE  
FALLON RANGE TRAINING COMPLEX MODERNIZATION: EXPANSION  
OF LAND RANGES, AIRSPACE MODIFICATIONS, AND PUBLIC LAND  
WITHDRAWAL RENEWAL**

This letter is to inform you that the Commander, United States (U.S.) Pacific Fleet (PACFLT) is preparing an Environmental Impact Statement (EIS) to assess the potential environmental impacts of proposed modernization of the Fallon Range Training Complex (FRTC), located in northern Nevada. This proposed modernization would include expanding land ranges, modifying airspace, and renewing public land withdrawals. The Department of the Navy (Navy) is seeking public input and involvement, which are important to the development of an EIS under the National Environmental Policy Act of 1969.

The FRTC is the Navy's premier aviation training range. It includes land training ranges and Special Use Airspace in northern Nevada, approximately 65 miles east of the city of Reno. The current FRTC bombing ranges have not changed substantially in size or configuration since the 1990s, or earlier in many cases. However, warfare technology has continued to change. In response to these changes, the Navy conducted a training capabilities study. This study concluded that the FRTC's training capabilities currently do not, and, in the future, will not meet the real-world needs of the U.S. military. Therefore, to address these shortcomings, the Navy proposes to modernize and expand the FRTC's land ranges, airspace, and infrastructure. The proposed modernization would also enhance the safety and security of local and regional populations and infrastructure.

The Navy proposes to:

- Renew 202,859 acres of existing public land withdrawal that expires in November 2021;
- Withdraw and reserve for military use approximately 604,789 acres of additional public land to expand existing land ranges;

5090  
Ser N0000CF/0150  
August 25, 2016

- Acquire approximately 65,160 acres of non-federal land to expand existing land ranges;
- Expand associated Special Use Airspace and reconfigure existing airspace;
- Conduct the same general types and tempos of aviation and ground training as analyzed in Alternative 2 of the *2015 Military Readiness Activities at Fallon Range Training Complex, Nevada, Final Environmental Impact Statement*; and
- Upgrade range infrastructure to support expansion and modernization.

#### Environmental Analysis

The EIS will include an analysis of potential impacts on environmental resource areas including: soils; air quality/climate; water resources and quality; airborne noise; biological resources; land use and recreation; socioeconomic, environmental justice, and protection of children; transportation; cultural resources; Native American traditional resources; and public health and safety. Your input in identifying other specific issues and resource areas that should be assessed in the EIS will greatly aid our analysis. The EIS will also address the cumulative impacts of the direct and indirect effects of past, present, and reasonably foreseeable future actions on the human environment. No decisions about the Proposed Action or any real estate actions would be taken until this EIS effort is complete. The Bureau of Land Management, the Federal Aviation Administration, and the U.S. Fish and Wildlife Service will participate as cooperating agencies in the preparation of the EIS.

#### Scoping Process

A 90-day scoping period will be open from August 26, 2016, through November 25, 2016. During this time, we welcome any comments you may have regarding the proposed project.

The Navy is holding a series of meetings to discuss the project and to determine the type and scope of issues to be addressed in the EIS. Each of the seven scoping meetings will begin with a brief presentation about the project, followed by an open house with information stations staffed by Navy representatives.

Seven open house information sessions will be held:

1. Monday, October 3, 2016, 3:00 p.m. to 7:00 p.m., Fallon Convention Center, 100 Campus Way, Fallon, NV 89406.
2. Tuesday, October 4, 2016, 11:00 a.m. to 1:00 p.m., Pershing County Community Center, 820 6th Street, Lovelock, NV 89419.
3. Tuesday, October 4, 2016, 5:00 p.m. to 7:00 p.m., Evelyn Mount Northeast Community Center, 1301 Valley Road, Reno, NV 89512.
4. Wednesday, October 5, 2016, 5:00 p.m. to 7:00 p.m., Emma Nevada Town Hall, 135 Court Street, Austin, NV 89310.
5. Thursday, October 6, 2016, 5:00 p.m. to 7:00 p.m., Eureka Elementary School Multi-Purpose Room, 431 McCoy Street, Eureka, NV 89316.

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August 25, 2016

6. Friday, October 7, 2016, 11:00 a.m. to 1:00 p.m., Hawthorne Convention Center, 950 E Street, Hawthorne, NV 89415.

7. Friday, October 7, 2016, 5:00 p.m. to 7:00 p.m., Gabbs School Gymnasium, 511 E Avenue, Gabbs, NV 89409.

The Navy requests and welcomes comments. Comments may be submitted at the scoping meetings, online at [www.FRTCModernization.com](http://www.FRTCModernization.com), or via postal mail to:

Naval Facilities Engineering Command Southwest  
Code EV21.AK  
1220 Pacific Highway  
Building 1, 5th Floor  
San Diego, CA 92132

Comments must be postmarked by November 25, 2016. All timely comments will be considered in preparation of the Draft EIS.

The Navy would welcome the opportunity to schedule a presentation with your office on this project. If you would like to schedule a meeting, please contact Mr. Robert Rule, Naval Air Station Fallon Community Planner, at [robert.rule@navy.mil](mailto:robert.rule@navy.mil) or 775-426-2925. For more information about the project, please visit [www.FRTCModernization.com](http://www.FRTCModernization.com).

Sincerely,



DAVID HALLORAN  
Captain, U.S. Navy  
Commanding Officer

**From:** [Baskerville, Michael C CIV NAVFAC SW](#)  
**To:** [Jessica Axsom \(jaxsom@shpo.nv.gov\)](#)  
**Cc:** [Kelley, Amy P CIV NAVFAC SW, EISD; Green, Wanda S CIV NAVFAC SW, ESWD; Waters, Michael R CIV NAVFAC SW, SW09C; Klapac, Michael T CIV NAVFAC SW](#)  
**Subject:** EIS Discussion Details  
**Date:** Tuesday, November 14, 2017 10:47:56

---

Jessica:

As a follow up to last week's discussion related to the proposed NAS Fallon Range Expansion please review the following points and please add anything I missed :

1. The expansion is complex; some cultural inventories associated with the EIS will be completed prior to signature of Environmental Impact Statement (EIS) not all will be completed due to time and planning constraints;
2. The proposed EIS has both high public interest as well as interest from several Native American Tribes
3. The proposed expansion and associated undertakings will involve multiple federal and state agencies and possibly private utilities
4. The Navy will use the NEPA process for Section 106 purposes 36CFR800.8 (2)(C).
5. A Programmatic Agreement (PA) will be developed with consulting parties as an appendices to the NEPA document and will document measures designed to avoid, minimize or mitigate any adverse effects to historic properties
6. The Navy hired an Ethnographer to identify known culturally significant that may be effected by proposed undertakings. Known information has been incorporated into cultural documentation associated with inventories. NAS Fallon is continuing in efforts to identify culturally significant properties.
7. Fifteen tribes were invited to participate in the development of the EIS. The Navy has spent a considerable time visiting tribes that stated interest in the EIS and three tribes (Walker Lake, Pyramid Lake, and Fallon) have actively participated in meetings held with cooperating agencies. Navy continues to inform all 15 tribes of its actions.
8. The Navy will notify ACHP and consulting partners of its intentions related to use of the NEPA process for 106 purposes and the development of a PA.
9. The NV SHPO has agreed to provide the Navy with examples of relevant PA's with highlighted sections

If I missed anything let me know.

Mike Baskerville  
Cultural Resource Program Manager  
NAS Fallon



DEPARTMENT OF THE NAVY  
NAVAL AIR STATION FALLON  
4755 PASTURE ROAD  
FALLON, NEVADA 89496-5000

5090  
Ser N0000CF/0104  
May 23, 2018

Ms. Rebecca Palmer  
State Historic Preservation Officer  
Nevada State Historic Preservation Office  
Dept. of Conservation and Natural Resources  
901 S. Stewart St. Ste 5004  
Carson City, Nevada 89701

Dear Ms. Palmer:

**SUBJECT: AREA OF POTENTIAL EFFECT FOR THE FALLON RANGE TRAINING  
COMPLEX MODERNIZATION PROJECT**

This letter initiates consultation related to the effects associated with Naval Air Station Fallon's (NASF) proposed modernization of its training ranges. This consultation is being conducted in accordance with Section 106 of the National Historic Preservation Act of 1966 as amended, 36 CFR 800.3 and the 2014 Nevada Bureau of Land Management Protocol Agreement. This letter seeks your concurrence with the US Navy's Area of Potential Effect (Enclosure 1).

36CFR800.16 defines the Area of Potential Effect (APE) as the "geographic area or areas within which an undertaking may directly or indirectly cause alterations in the character or use of historic properties, if any such properties exist. The area of potential effects is influenced by the scale and nature of an undertaking and may be different for different kinds of effects caused by the undertaking".

The Navy has determined the APE for this undertaking is approximately 10,452,796 acres in size (Enclosure 1). 36CFR800.5 identifies that the introduction of visual, atmospheric or audible elements that diminish the integrity of the properties significance as an adverse effect. Based on the regulatory reference above the Navy has identified the noise and vibration associated with the routine operation of aircraft within its special use air space as a possible indirect affect that could adversely affect a historic properties eligibility to the National Register of Historic Places. Information factored into the development of the APE includes: comments received from Native Americans during FRTC Modernization scoping process; locations of Native American sensitive sites and the physical characteristics of historic properties located under NAS Fallon's Special use Airspace.

An Environmental Impact Statement (EIS) is being prepared in association with the undertaking. In its current draft form it contains a no action alternative and three additional alternatives (Alternatives 1, 2 and 3). Each of the Alternatives contains actions that could potentially have a direct effect on historic properties. Areas that would be directly affected by

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Ser N0000CF/0104  
May 23, 2018

this undertaking are considerably smaller in size than the areas being indirectly affected by this undertaking. All direct effects are located within the APE identified in Enclosure 1.

NAS Fallon respectfully requests concurrence with its determination of the APE for this undertaking. If you have any questions, please contact Mike Baskerville at (775)426-3027 or michael.c.baskervill@navy.mil.

Sincerely,

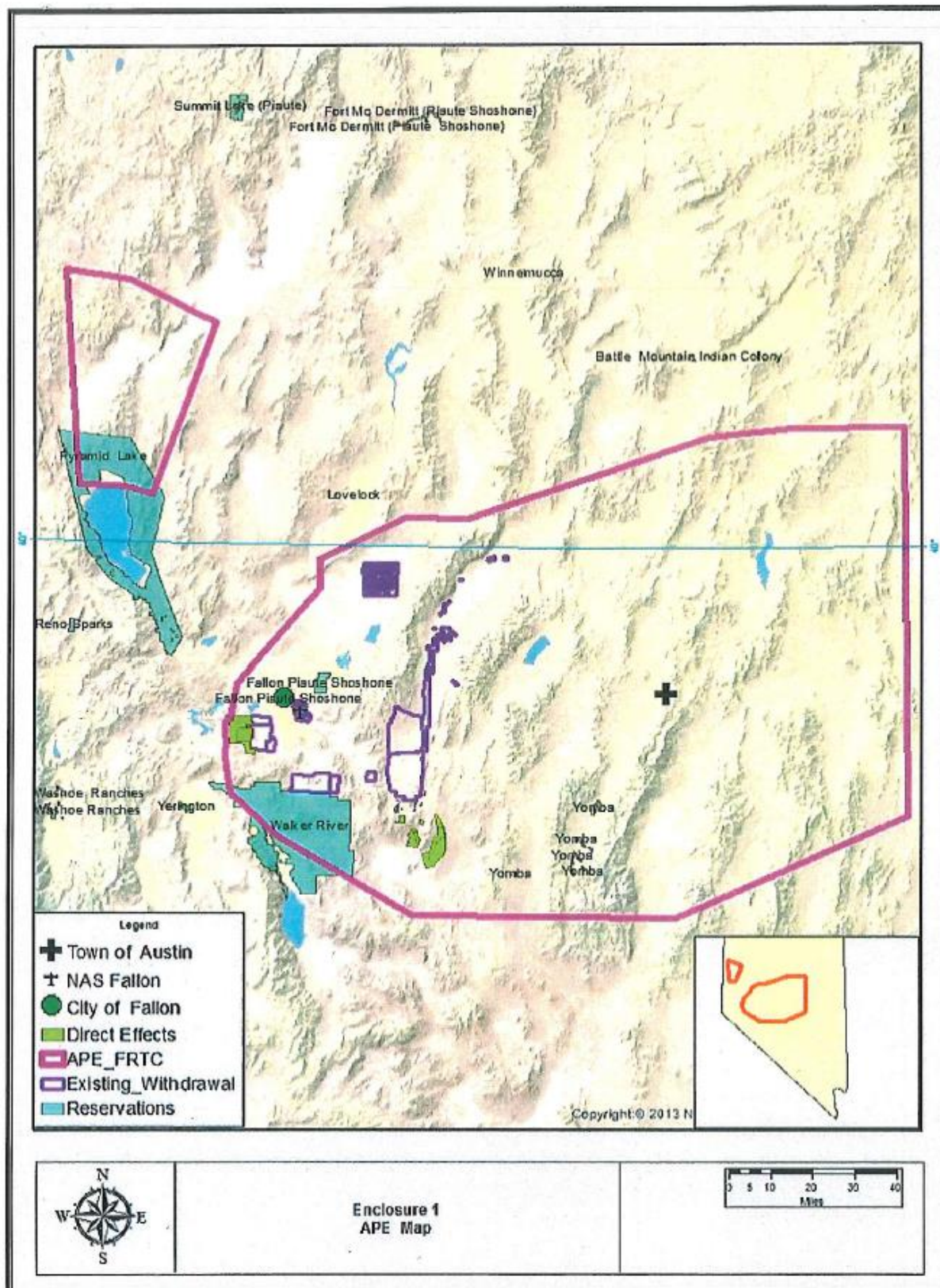


Michael T. Klapec, P.E.  
Environmental Program Manager  
By direction of  
the Commanding Officer

Enclosures: APE Map

Copy to: Michael Klapec, NAS Fallon  
Mike Baskerville, NAS Fallon







NEVADA  
**STATE HISTORIC  
PRESERVATION OFFICE**

Department of Conservation and Natural Resources

Brian Sandoval, Governor  
Bradley Crowell, Director  
Rebecca L. Palmer, Administrator, SHPO

June 28, 2018

Mr. Michael T. Klapec, P.E.  
Environmental Program Manager  
Department of the Navy  
Naval Air Station Fallon  
4755 Pasture Road  
Fallon, NV 89496-5000

Re: Area of Potential Effect for the Fallon Range Training Complex Modernization Project  
Undertaking #2016-4546

Dear Mr. Klapec:

The Nevada State Historic Preservation Office (SHPO) has reviewed the subject documents received June 1, 2018 in accordance with Section 106 of the National Historic Preservation Act (NHPA) of 1966, as amended.

The SHPO is unable to concur with the Department of the Navy's (Navy) determination that the area of potential effect (APE) for the proposed modernization of the training ranges at the Naval Air Station Fallon (NASF) adequately accounts for all potential affects to historic properties pursuant to 36 CFR §800.4(a)(1) and 36 CFR §800.16(d). This is because no supporting documentation or justification was included in the subject documents; thus, the boundaries of the APE as present in the subject documents seem arbitrary.

Upon receipt of an APE submission for this undertaking that includes the appropriate written justification with the supporting documentation (e.g., comments received from Native American tribes, analysis of potential noise and vibration effects, etc.) the SHPO will resume its review.

Should you have any questions concerning this correspondence, please contact Jessica Axsom at (775)684-3445 or by e-mail at [jaxsom@shpo.nv.gov](mailto:jaxsom@shpo.nv.gov) or SHPO staff architectural historian Kristen Brown at (775) 684-3439 or by e-mail at [knbrown@shpo.nv.gov](mailto:knbrown@shpo.nv.gov).

Sincerely,  
  
Rebecca Lynn Palmer  
State Historic Preservation Officer

23873

901 S. Stewart Street, Suite 5004 + Carson City, Nevada 89701 + Phone: 775.684.3448 Fax: 775.684.3442

[www.shpo.nv.gov](http://www.shpo.nv.gov)





DEPARTMENT OF THE NAVY  
NAVAL AIR STATION FALLON  
4755 PASTURE ROAD  
FALLON, NEVADA 89496-5000

5090  
Ser N0000CF/0169  
July 30, 2018

Ms. Rebecca Palmer  
State Historic Preservation Officer  
Nevada State Historic Preservation Office  
Dept. of Conservation and Natural Resources  
901 S. Stewart St. Suite 5004  
Carson City, Nevada 89701

Dear Ms. Palmer:

SUBJECT: AREA OF POTENTIAL EFFECT FOR THE FALLON RANGE TRAINING  
COMPLEX MODERNIZATION PROJECT

This letter initiates consultation related to the effects associated with Naval Air Station Fallon's (NASF) proposed modernization of its training ranges. This consultation is being conducted in accordance with Section 106 of the National Historic Preservation Act of 1966 as amended, 36 CFR 800.3 and the 2014 Nevada Bureau of Land Management Protocol Agreement. This letter seeks your concurrence with the US Navy's Area of Potential Effect (See Enclosure).

36CFR800.16 defines the Area of Potential Effect (APE) as the "geographic area or areas within which an undertaking may directly or indirectly cause alterations in the character or use of historic properties, if any such properties exist. The area of potential effect is influenced by the scale and nature of an undertaking and may be different for different kinds of effects caused by the undertaking".

36CFR800.5 identifies that the introduction of visual, atmospheric or audible elements that diminish the integrity of the properties significance as a potential adverse effect. The Navy recognizes that the noise and vibration associated with the routine operation of its aircraft within its special use air space (See Enclosure) could have a possible indirect affect that may adversely affect a historic properties eligibility to the National Register of Historic Places.

The Navy has had multiple discussions with various tribes related to the potential effects of Navy operations and has received comments from members of the public and Federal Agencies related to the potential effects associated with Navy operations. Based on those discussions and comments the Navy has determined the APE for this undertaking is approximately 10,452,796 acres in size; the approximate size of the special use air space assigned to NAS Fallon by the Federal Aviation Administration (FAA). The discontinuous chunk of air space shown on the APE map is connected to the remainder of the airspace by a transit corridor used by the military and civilian aircraft operating in the area. The APE as defined will cover all known actions including those that are reasonably foreseeable or cumulative.

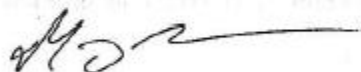
5090  
Ser N0000CF/XXX  
July 30, 2018

An Environmental Impact Statement (EIS) is being prepared in association with the undertaking. In its current draft form, it contains a no action alternative and three additional alternatives (Alternatives 1, 2 and 3). Each of the Alternatives contains actions that could potentially have a direct effect on historic properties. Areas that would be directly affected by this undertaking are considerably smaller in size than the areas being indirectly affected by this undertaking. All direct effects are located within the APE identified in Enclosure.

The Navy has determination that the area of potential effect (APE) for the proposed modernization of the training ranges at the Naval Air Station Fallon (NASF) adequately accounts for all potential affects to historic properties pursuant to 36 CFR §800.4(a)(1) and 36 CFR §800.16(d) and respectfully requests concurrence with this determination.

If you have any questions, please contact Mike Baskerville at (775) 426-3027 or michael.c.baskervill@navy.mil.

Sincerely,

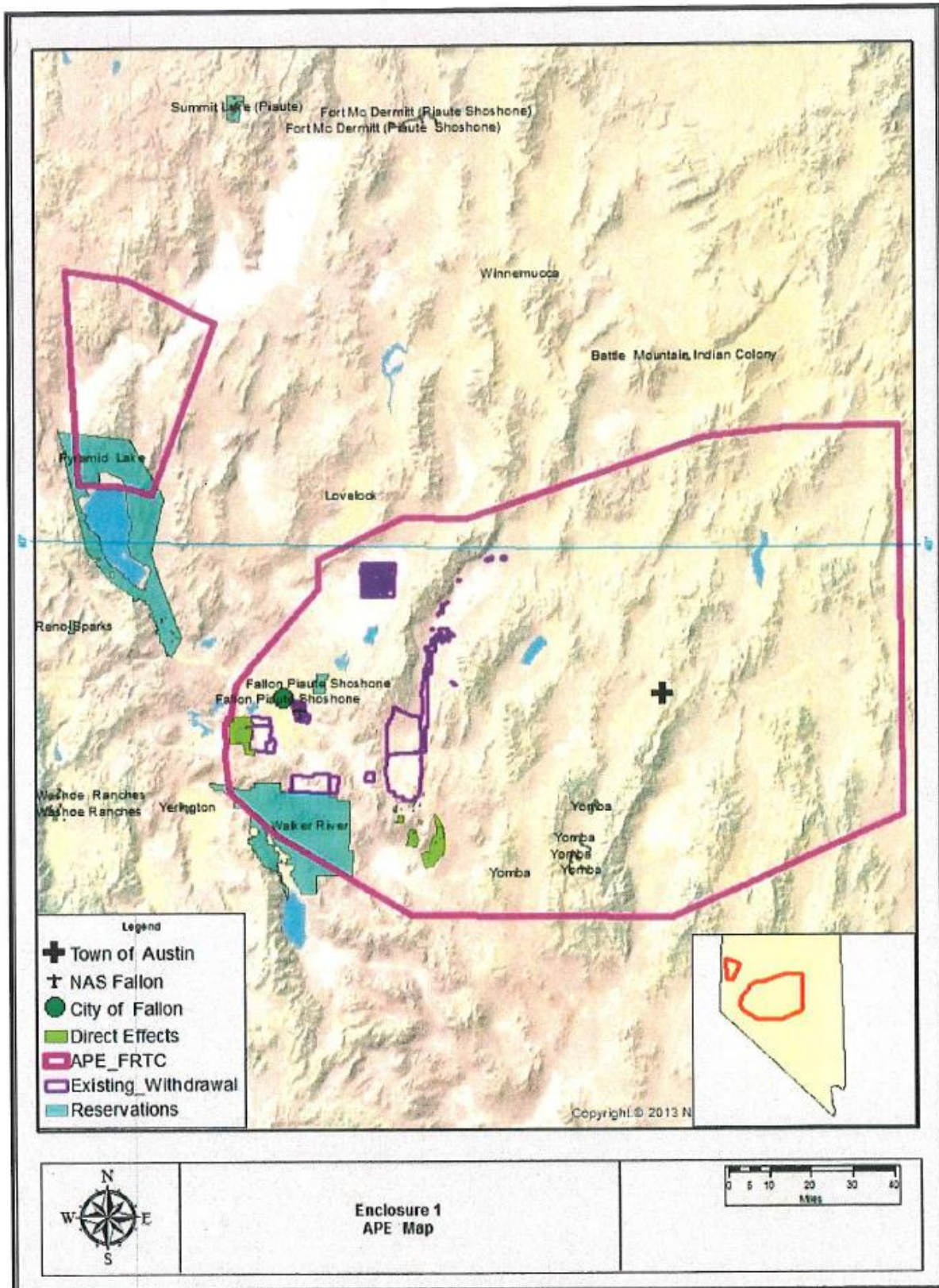


MICHAEL T. KLAPEC, P.E.  
Installation Environmental Program Director  
By direction of the Commanding Officer

Enclosure: APE Map

Copy to: Michael Klapec, NAS Fallon  
Mike Baskerville, NAS Fallon









**DEPARTMENT OF THE NAVY**  
NAVAL AIR STATION FALLON  
4755 PASTURE ROAD  
FALLON, NEVADA 89496-5000

5090  
Ser N000CF/0174  
July 31, 2018

Ms. Rebecca Palmer  
State Historic Preservation Officer  
Nevada State Historic Preservation Office  
Dept. of Conservation and Natural Resources  
901 S. Stewart Street Suite 5004  
Carson City, Nevada 89701

Dear Ms. Palmer:

**SUBJECT: NAS FALLON RANGE EXPANSION ENVIRONMENTAL IMPACT  
STATEMENT PROGRAMMATIC AGREEMENT, CHURCHILL COUNTY,  
NYE, AND PERSHING COUNTIES, NEVADA.**

The purpose of this letter is to inform you that NAS Fallon is seeking to develop a Programmatic Agreement in conjunction with its proposed range training modernization project. As you may be aware NAS Fallon is in the process of evaluating the environmental impacts associated with the proposed expansion of its existing ranges. To date three alternatives have been developed in coordination and consultation with local, state, federal and tribal governments. Actions under each of the proposed alternatives vary as do the potential effects to historic properties.

The Navy has begun the historic properties identification process associated with projects identified in Alternatives 2 and 3. Alternative 1 would in large part would close the ranges and curtail operations at the installation. The inventories associated with Alternatives 2 and 3 are focusing on locations that have been identified as target or maneuver areas.

The locations of target and training areas are predictable given terrain and safety constraints; whereas, as the potential re-route of State Highways 839 and 361, and the Paiute Pipeline will require substantial coordination and design and may not be ready for inventory until well after the deadline for the EIS has passed (Fiscal Year 2021).

In response to the situation NAS Fallon is proposing a phased identification and evaluation process as defined in 36 CFR 800.4(b)(2). The method by which the phased identification processes will be carried out will be defined by a Programmatic Agreement (36 CFR 800.14(b)) developed in consultation with your office, affected federal agencies, and tribal governments.

NAS Fallon will be sending letters out informing Federal Agencies and Tribal Governments involved in the development of the EIS informing them of this proposal

5090  
Ser N000CF/0174  
July 31, 2018

NAS Fallon seeks your concurrence with this approach. If you have additional questions please contact Mike Baskerville by phone at (775) 426-3027 or via e-mail at [michael.c.baskervill@navy.mil](mailto:michael.c.baskervill@navy.mil).

Sincerely,



MICHAEL T. KLAPEC, P.E.  
Installation Environmental Program Director  
By direction of the Commanding Officer

Copy to: Michael Klapiec, NAS Fallon  
Mike Baskerville, NAS Fallon



NEVADA  
**STATE HISTORIC  
PRESERVATION OFFICE**

**Department of Conservation and Natural Resources**

Brian Sandoval, Governor  
Bradley Crowell, Director  
Rebecca L. Palmer, Administrator, SHPO

August 30, 2018

Mr. Michael T. Klapec, P.E.  
Environmental Program Manager  
Department of the Navy  
Naval Air Station Fallon  
4755 Pasture Road  
Fallon, NV 89496-5000

received  
sep 4, 2018

Re: Area of Potential Effect for the Fallon Range Training Complex Modernization Project  
Undertaking #2016-4546

Dear Mr. Klapec:

The Nevada State Historic Preservation Office (SHPO) has reviewed the subject documents received June 1, 2018 and August 2, 2018 in accordance with Section 106 of the National Historic Preservation Act (NHPA) of 1966, as amended.

The Department of the Navy (Navy) has determined that all effects as a result of this undertaking will be contained within a discontinuous 10,452,796-acre area.

The SHPO concurs with the Navy's determination that this area of potential effect (APE) accounts for all potential direct, indirect, and cumulative effects that may result from this undertaking in keeping with 36 CFR §800.4(a)(1) and 36 CFR §800.16(d).

The SHPO concurs with the Navy determination that compliance with NHPA will require the development of a project-specific programmatic agreement (PA) for this undertaking.

Should you have any questions concerning this correspondence, please contact Jessica Axsom at (775)684-3445 or by e-mail at [jaxsom@shpo.nv.gov](mailto:jaxsom@shpo.nv.gov) or SHPO staff architectural historian Kristen Brown at (775) 684-3439 or by e-mail at [knbrown@shpo.nv.gov](mailto:knbrown@shpo.nv.gov).

Sincerely,

A handwritten signature in dark ink, appearing to read "R. K. Reed".

Robin K. Reed  
Deputy State Historic Preservation Officer

24125

901 S. Stewart Street, Suite 5004 + Carson City, Nevada 89701 + Phone: 775.684.3448 Fax: 775.684.3442

[www.shpo.nv.gov](http://www.shpo.nv.gov)



DEPARTMENT OF THE NAVY  
NAVAL AIR STATION FALLON  
4755 PASTURE ROAD  
FALLON, NV 89496-5000

IN REPLY REFER TO

5090  
Ser N0000CF/0157  
July 27, 2019

Rebecca Palmer  
State Historic Preservation Office  
901 S. Stewart St.  
Suite 5004  
Carson City, NV 89701

SUBJECT: PROPOSED AMENDMENT TO THE NAS FALLON PROGRAMMATIC  
AGREEMENT TO MEET FRTC MODERNIZATION REQUIREMENTS

Dear SHPO Palmer,

The Navy is proposing to modernize the Fallon Range Training Complex (FRTC) located in northern Nevada in order to meet the aviation and ground training requirements assigned to the FRTC, as described in the FRTC Modernization Environmental Impact Statement (EIS). The proposed modernization includes undertakings with the potential to affect historic properties. Presently, the extent of the potential effects cannot be fully determined, thereby requiring a programmatic approach to govern the implementation of the FRTC program.

The Navy proposes to amend the 2011 *Programmatic Agreement among Naval Air Station, Fallon, Nevada, the Nevada State Historic Preservation Officer and the Advisory Council on Historic Preservation Regarding the Identification, Evaluation and Treatment of Historic Properties on Lands Managed by Naval Air Station, Fallon* to accommodate proposed changes in the FRTC. The Navy's proposed amendments include: expanding the PA's applicability to NAS Fallon undertakings related to FRTC operations and modernization within the operational area of NAS Fallon; removing requirements to adhere to the policies and procedures of other Federal agencies; and extending the PA's sunset date by 5 years to allow time to develop a new agreement with your office and interested parties.

Consistent with previous communications, the Navy requests your assistance to amend the 2011 PA consistent with Stipulation X. This letter initiates consultation with the Signatories and Concurring Party on the proposed amendment. A draft Amendment is attached for consideration and comment. The Navy respectfully requests comments within 30 days of receipt. If you have questions, my point of contact for this project is Mr. Alex Bethke at 619-532-4186 or alexander.bethke@navy.mil.

5090  
Ser N0000CF/0157  
June 27, 2019

Sincerely,



MICHAEL T. KLAPEC, P.E.  
Installation Environmental Program Director  
By direction of the Commanding Officer

Enclosures: 1. Proposed Amendments to the 2011 Programmatic Agreement

Copy to; Bryan Hockett, State Archaeologist  
Bureau of Land Management  
1340 Financial Blvd.  
Reno, NV 89502



## B.14 Nye County, Nevada

Pahrump Office  
Nye County Government Center  
2100 E. Walt Williams Drive  
Suite 100  
Pahrump, NV 89048  
Phone (775) 751-7075  
Fax (775) 751-7093



**Board of County Commissioners**  
Nye County, Nevada

Tonopah Office  
Nye County Courthouse  
William P. Boko Justice Facility  
PO Box 153  
Tonopah, NV 89049  
Phone (775) 482-8191  
Fax (775) 482-8198

December 20, 2016

Department of Defense  
Department of the Navy  
Naval Facilities Engineering Command  
Southwest; Attention: Amy P. Kelley,  
Code EV21.AK; 1220 Pacific Highway;  
Building 1, 5th Floor; San Diego,  
California 92132.

John Ruhs  
Nevada State Director, Bureau of Land Management  
BLM Nevada State Office  
1340 Financial Blvd.,  
Reno, NV 89502  
E-mail: Jruhs@blm.gov

Colleen Sievers  
Project Manager,  
BLM Carson City District Office  
U.S. Department of the Interior  
5665 Morgan Mill Rd.  
Carson City, NV 89701  
E-mail: Blm\_nv\_ccdowebmail@blm.gov

**Subject:** Request to become Cooperating Agency for the Fallon Range Training Complex Modernization: Expansion of Land Ranges, Airspace Modifications, and Public Land Withdrawal Renewal. 81 Fed. Reg. 58919; 81 Fed. Reg. 60736.

**To Whom It May Concern:**

Nye County formally requests participation as a Cooperating Agency in the Fallon Range Training Complex Modernization Expansion process. Nye County is a local government that may serve as a Cooperating Agency either under jurisdiction by law or special expertise. 40 CFR 1508.5 (CEQ); 40 CFR 1501.6 and 1508.5; 40 CFR 1508.26.

A County has jurisdiction by law over any land within the County's borders. 40 CFR 1508.15. Counties also have "special expertise" with respect to the several environmental impacts that will result from a land withdrawal. 40 CFR 1508.26. Special expertise means

16-0220FC

Nye County is an Equal Opportunity Employer and Provider

Fallon Range Training Complex Cooperating Agency  
December 20, 2016  
Page 2

statutory responsibility, agency mission, or related program experience, which emphasizes the "relevant capabilities or knowledge" that a local government entity has with respect to reasonable alternatives or any significant environmental, social, or economic impacts associated with a proposed action. 40 CFR 1501.6.

Counties possess special expertise for policies or programs affecting the condition and use of public lands, or on the environmental, social, or economic impacts of a proposal and specialized local data and information. 43 CFR 1610.3-1, 3-2; BLM Desk Guide at 9.

Nye County qualifies as government possessing expertise (1) relevant to Withdrawing from Mineral Entry areas designated as SFAs; and (2) contains program focus and staff capabilities to help raise concerns, collaborate, and provide relevant analyses.

Nye County understands the importance of our potential role to: Arrange for the collection and/or assembly of necessary resource, environmental, social, economic, and institutional data; Analyze data; Develop alternatives; or carry out other tasks necessary for the development of the environmental analysis and documentation. 40 CFR 1501.6; 43 CFR 46.230.

Should you decide to grant this request, Nye County is happy to help assist entering into a Memorandum of Understanding to establish Cooperating Agency status in the planning and NEPA processes so that we may work together under the terms of the agreement. 43 CFR 46.225(d),(e). As part of its MOU, Nye County requests to designate the Nevada Association of Counties ("NACO") as its representative. Other Agencies, such as the Bureau of Land Management, have recognized that as an intergovernmental organization, the Nevada Association of Counties may be offered as a representative of a County in the Cooperating Agency MOU. BLM Desk Guide at 23-24; BLM Desk Guide at 9; 40 CFR 1508.2. The BLM's opinion is "An intergovernmental organization may represent one or more CAs, provided that all agencies to be represented are members of that organization and all have formally authorized it to act on their behalf. Such authorizations should be identified in the MOU."

If you find it is inappropriate to extend an invitation, we look forward to hearing your response and reasons in the EIS. 40 CFR 1501.6(c).

Sincerely,



Frank Carbone, Chairman

FC/



DEPARTMENT OF THE NAVY

COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:

5090

Ser N465/1394

20 December 2016

Mr. Frank Carbone  
Chairman, Board of County Commissioners  
Nye County, Nevada  
2100 E. Walt Williams Drive  
Suite 100  
Pahrump, Nevada 89048

Dear Mr. Carbone,

SUBJECT: COOPERATING AGENCY INVITATION FOR NYE COUNTY NEVADA FOR  
THE ENVIRONMENTAL IMPACT STATEMENT FOR FALLON RANGE  
TRAINING COMPLEX MODERNIZATION, NEVADA

Thank you for your letter requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act (NEPA) of 1969.

Specifically, the Department of the Navy's action proponent, Commander, United States (U.S.) Pacific Fleet, proposes to renew an existing withdrawal of public land, withdraw additional public lands, and modify and expand Special Use Airspace and other airspace areas in the FRTC. The proposal includes renewal of the existing withdrawal of public land for military use of 202,859 acres which is set to expire on November 5, 2021. An additional 604,789 acres of public land is also proposed for withdrawal as well as the acquisition of approximately 65,200 acres. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the U.S. Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

The U.S. Pacific Fleet agrees that Nye County possesses special expertise with respect to environmental impacts associated with the current land use as it effects Nye County, in particular private lands and tax revenue from current land uses, public access to include mining, recreation, oil and gas exploration and access to water resources, and use of public roads, that could result from the proposed action. Therefore, Commander, U.S. Pacific Fleet, supports the designation of Nye County as a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS.

SUBJECT: COOPERATING AGENCY INVITATION FOR NYE COUNTY STATE OF  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

As the Lead Agency, U.S. Pacific Fleet will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to, the following environmental planning actions:

- (1) Identify and provide the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment and resource management analysis, as best available data, to prepare the EIS and the associated documents;
- (2) Work closely with Nye County to identify land uses and use by the public to analyze environmental impacts;
- (3) Determine the scope of the EIS, including the alternatives to be evaluated;
- (4) Circulate the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;
- (5) Schedule and supervise meetings held in support of the NEPA process;
- (6) Compile, summarize and respond to comments received by the public, stakeholders, and interested parties; and,
- (7) Maintain an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The U.S. Pacific Fleet requests that Nye County, as a cooperating agency, agree to perform the following actions:

- (1) Provide timely comments on working drafts of the EIS, where the U.S. Pacific Fleet requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;
- (2) Respond to requests from the U.S. Pacific Fleet for information, in particular those related to the impacts analysis, local resources management and its expertise in local land use, in particular public access and transportation on public roads, generation of tax revenue, mining, recreation, oil and gas exploration, and access to water resources;
- (3) Participate as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the U. S. Pacific Fleet for the EIS;
- (4) Adhere to the comprehensive project schedule as developed by the U. S. Pacific Fleet;
- (5) Prepare any Nye County final decisions, documentation and necessary impacts analysis;

SUBJECT: COOPERATING AGENCY INVITATION FOR NYE COUNTY STATE OF  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

- (6) Maintain an administrative record;
- (7) Agree to sign a written non-disclosure agreement governing disclosure of information discussed and shared as part of the development of the FRTC Modernization EIS; and,
- (8) Provide a formal, written response to this request, identifying points of contact.

The U.S. Pacific Fleet views Nye County's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:  
Chief of Naval Operation (N454)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)





**DEPARTMENT OF THE NAVY**  
COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAHALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:  
5090  
Ser N465/0057  
20 January 2017

Mr. Frank Carbone  
Chairman, Board of County Commissioners  
Nye County, Nevada  
2100 E. Walt Williams Drive  
Suite 100  
Pahrump, Nevada 89048

Dear Mr. Carbone:

SUBJECT: COOPERATING AGENCY INVITATION FOR NYE COUNTY NEVADA FOR  
THE ENVIRONMENTAL IMPACT STATEMENT FOR FALLON RANGE  
TRAINING COMPLEX MODERNIZATION, NEVADA

Thank you for your second letter of December 20, 2016 requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act of 1969 (NEPA), by the Department of the Navy (DON).

In a letter to your office, dated December 20, 2016, the DON's action proponent, Commander, United States Pacific Fleet (PACFLT), agreed that Nye County possesses special expertise with respect to environmental impacts associated with the current land use as it effects Nye County, in particular private lands and tax revenue from current land uses, public access to include mining, recreation, oil and gas exploration and access to water resources, and use of public roads, that could result from the proposed action. Therefore, within that letter, PACFLT invited Nye County to become a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS. The Navy reiterates its invitation to the County at this time.

PACFLT views Nye County's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Nye County has asked that the Nevada Association of Counties (NACO) be designated to act as a representative for the County. However, because NACO is not a state or local agency or governmental entity, the U.S. Pacific Fleet respectfully declines your request for NACO to serve as the County's representative as cooperating agency for the FRTC Modernization EIS.

However, understanding that NACO has an important role to fulfill with the county governments within the State of Nevada, in particular pertaining to socio-economic and land use impact analysis, PACFLT is supportive of NACO assistance to Nye County as the NEPA process moves forward. PACFLT understands the important role that entities, such as NACO, fulfill with County governments, but we prefer to have the direct communication and NEPA cooperating agency agreement with the County.

SUBJECT: COOPERATING AGENCY INVITATION FOR NYE COUNTY NEVADA FOR  
THE ENVIRONMENTAL IMPACT STATEMENT FOR FALLON RANGE  
TRAINING COMPLEX MODERNIZATION, NEVADA

Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). PACFLT's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:  
Chief of Naval Operations (N454)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)

**B.15 Pershing County, Nevada**

**BOARD OF COUNTY COMMISSIONERS**

PERSHING COUNTY  
P. O. DRAWER E  
LOVELOCK, NEVADA 89419  
775-273-2342 ♦ FAX: 775-273-5078

March 15, 2017

U. S. Pacific Fleet – Environmental Readiness, N465  
Attn: L. M. Foster  
250 Makalapa Drive  
Pearl Harbor, HI 96860-3131

RE: Cooperating Agency Status for Fallon Range Training Complex Modernization EIS

Dear Mr. Foster,

Pershing County is requesting Cooperating Agency status for the Fallon Range Training Complex Modernization EIS. County staff has extensive expertise in land use and environmental issues specific to our region, which will be addressed in the EIS. We maintain interest in collaboration with NAS Fallon and recognize the significant benefits NAS Fallon provides to our community and nation, and therefore, have developed a strong, mutually beneficial partnership.

The County adopted a Master Plan pursuant to NRS 278.150 to establish our vision for the future. This Master Plan provides the framework and foundation for decision making by the Planning Commission and Board of County Commissioners concerning matters relating to local growth and development. Master Plan also addresses federal land use management issues and is intended to be used as a positive guide for federal land management agencies in their development and implementation of federal land plans and management actions. Because of our commitment to multi-use policies and open access to recreation, wildlife, and resources available on public lands, our Master Plan requires that the citizens of Pershing County and the Board of County Commissioners are allowed input and afforded consultation with the United States Government prior to any change in use or availability of resources on public lands in a manner that will impact current, historical, or cultural uses.

Given the requirement of local input and consultation, the County is prepared to carry out responsibilities associated with Cooperating Agency status (CFR §1501.6). We work closely with and wish to designate as our representative the Nevada Association of Counties ("NACO"), which provides us a continuous point of contact and access to the expertise and information we need on public land policy and natural resources projects.

Page Two  
Mr. Larry Foster  
March 15, 2017

Should we be granted Cooperating Agency status, the County is fully prepared to meet our obligations. Pershing County is seeking Cooperating Agency status because of our expertise in environmental issues specific to this region and our duty to guide and regulate land development to promote general welfare and manage use of our resources to maintain our quality of life for future generations. The proposed modernization of the Fallon Range Training Complex has the potential to change uses of public lands and significantly reduce the availability of resources, therefore we respectfully request that Pershing County be designated as a Cooperating Agency in the EIS. We look forward to your favorable consideration of this request.

Sincerely,

PERSHING COUNTY BOARD OF COMMISSIONERS

A handwritten signature in cursive script, appearing to read "Carol A. Shank".

Carol Shank, Chair





DEPARTMENT OF THE NAVY

COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:

5090

Ser N465/0538

11 May 2017

Ms. Carol Shank, Chair  
Board of County Commissioners  
Pershing County  
P. O. Drawer E  
Lovelock, Nevada 89419

Dear Ms. Shank:

SUBJECT: COOPERATING AGENCY INVITATION FOR PERSHING COUNTY  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

Thank you for your letter requesting cooperating agency status for the Fallon Range Training Complex (FRTC) Modernization Environmental Impact Statement (EIS) being prepared in accordance with the National Environmental Policy Act (NEPA) of 1969.

Specifically, the Department of the Navy's (DON's) action proponent, Commander, United States (U.S.) Pacific Fleet, proposes to renew an existing withdrawal of public land, withdraw additional public lands, and modify and expand Special Use Airspace and other airspace areas in the FRTC. The proposal includes renewal of the existing withdrawal of public land for military use of 202,859 acres which is set to expire on November 5, 2021. An additional 604,789 acres of public land is also proposed for withdrawal as well as the acquisition of approximately 65,200 acres. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the U.S. Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies has advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

The U.S. Pacific Fleet agrees that Pershing County possesses special expertise with respect to environmental impacts associated with land use and environmental issues, in particular planning for current and future land uses developed in consistency with local land use plans, policy, and controls to include the Pershing County Master Plan developed under NRS 278.150, providing for multiple use of public lands and open public access to recreation, wildlife and resources available on public lands, when analyzing impacts that could result from the proposed action. Therefore, Commander, U.S. Pacific Fleet, supports the designation of Pershing County as a cooperating agency, pursuant to NEPA and its implementing regulations, on the FRTC Modernization EIS.



SUBJECT: COOPERATING AGENCY INVITATION FOR PERSHING COUNTY  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

The Navy has no objection to Pershing County working cooperatively with Nevada Association of Counties (NACO) within any associated technical or planning framework; however, the Navy does not recognize NACO as formally authorized to act within this NEPA intergovernmental relationship on behalf of a County.

As the Lead Agency, U.S. Pacific Fleet will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to, the following environmental planning actions:

- (1) Identify and provide the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment and resource management analysis, as best available data, to prepare the EIS and the associated documents;
- (2) Work closely with Pershing County to identify land uses and use by the public to analyze environmental impacts;
- (3) Determine the scope of the EIS, including the alternatives to be evaluated;
- (4) Circulate the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;
- (5) Schedule and supervise meetings held in support of the NEPA process;
- (6) Compile, summarize and respond to comments received by the public, stakeholders, and interested parties; and,
- (7) Maintain an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The U.S. Pacific Fleet requests that Pershing County, as a cooperating agency, agree to perform the following actions:

- (1) Provide timely comments on working drafts of the EIS, where the U.S. Pacific Fleet requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;
- (2) Respond to requests from the U.S. Pacific Fleet for information, in particular those related to the impacts analysis for which Pershing County has special expertise, to include local resources management and its expertise in local land use where managing for multiple use and open public access to recreation, wildlife and resources, as well as implementation of the Pershing County Master Plan for the sustainment of the county's quality of life;

SUBJECT: COOPERATING AGENCY INVITATION FOR PERSHING COUNTY  
NEVADA FOR THE ENVIRONMENTAL IMPACT STATEMENT FOR  
FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

- (3) Participate as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the U.S. Pacific Fleet for the EIS;
- (4) Adhere to the comprehensive project schedule as developed by the U.S. Pacific Fleet;
- (5) Prepare any Pershing County final decisions, documentation and necessary impacts analysis;
- (6) Maintain an administrative record;
- (7) Agree to sign a written non-disclosure agreement governing disclosure of information discussed and shared as part of the development of the FRTC Modernization EIS; and,
- (8) Provide a formal, written response to this request, identifying points of contact.

The U.S. Pacific Fleet views Pershing County's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. Should you have any questions or need additional information, the primary point of contact for the FRTC Modernization at NAS Fallon is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, edmund.rybold@navy.mil. The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, alexander.stone@navy.mil.

Sincerely,



L. M. FOSTER  
By direction

Copy to:  
Chief of Naval Operation (N45)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)

**B.16 U.S. Fish and Wildlife Service**



**DEPARTMENT OF THE NAVY**

COMMANDER  
UNITED STATES PACIFIC FLEET  
250 MAKALAPA DRIVE  
PEARL HARBOR, HAWAII 96860-3131

IN REPLY REFER TO:  
5090  
Ser N465/0785  
July 18, 2016

Ms. Polly Wheeler, Assistant Regional Director for Refuges  
United States Fish and Wildlife Service, Pacific Southwest Region  
2800 Cottage Way, Ste W2606  
Sacramento, California 95825

Dear Ms. Wheeler:

**SUBJECT: COOPERATING AGENCY INVITATION FOR UNITED STATES FISH AND  
WILDLIFE SERVICE FOR THE ENVIRONMENTAL IMPACT STATEMENT  
FOR FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA**

In accordance with the National Environmental Policy Act (NEPA) of 1969, the Department of the Navy (Navy) is initiating the preparation of an Environmental Impact Statement (EIS) to evaluate the potential environmental impacts associated with a comprehensive modernization of the Fallon Range Training Complex (FRTC), State of Nevada. The Federal proposal includes renewal of the existing public land withdrawal, the withdrawal of additional public lands, and the modification and expansion of Special Use Airspace and other airspace areas in the FRTC. Implementation of this proposal supports military readiness requirements into the future.

The primary mission of the FRTC is to provide a tactical training environment to support the most realistic strike and integrated warfare training for the United States (U.S.) Pacific Fleet, U.S. Fleet Forces Command, U.S. Marine Corps, Naval Special Warfare Command, and other combat elements. As mission requirements have changed over the years and the performance of platforms and weapon system technologies have advanced, there is a need to modernize the airspace, range, maneuver areas, training facilities, and range infrastructure of the FRTC.

Specifically, in addition to renewing the current withdrawal of 221,363 acres, the Navy is proposing to withdraw and reserve an additional 612,270 acres, for a total of 833,633 acres of public land. The public land currently withdrawn was made available for military use by the Department of Defense under Public Law 106-65, which will expire on November 5, 2021. The proposed expansion of the FRTC B-20 land range includes a portion of the Fallon National Wildlife Refuge (NWR), managed by your office as Federal land.

As the Federal Agency responsible for National Wildlife Refuges, defined by the National Wildlife Refuges System Administration Act of 1966 (16 U.S.C. 668dd-668ee) and also the National Wildlife Refuge System Improvement Act of 1997 (P.L. 105-57), the United States Fish and Wildlife Service (USFWS) has jurisdiction by law for the Fallon NWR. As a result, the Navy requests the USFWS to serve as a cooperating agency for the development of its EIS pursuant to NEPA and associated regulations.

SUBJECT: COOPERATING AGENCY INVITATION FOR UNITED STATES FISH AND  
WILDLIFE SERVICE FOR THE ENVIRONMENTAL IMPACT STATEMENT  
FOR FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

As the Lead Agency, the Navy will be responsible for overseeing preparation of the FRTC Modernization EIS, to include, but not be limited to the following environmental planning actions:

- (1) Identifying and providing the necessary background information, including the most up-to-date real estate information, as well as scientific, encroachment and resource management analysis, as best available data, to prepare the EIS and the associated documents;
- (2) Working closely with the USFWS, identify protected resources and analyze environmental impacts on the Fallon NWR, specifically the proposed FRTC expansion that overlaps the Fallon NWR;
- (3) Determining the scope of the EIS, including the alternatives to be evaluated;
- (4) Circulating the EIS with the public, stakeholders and interested parties and perform public involvement under the NEPA regulations;
- (5) Scheduling and supervising meetings held in support of the NEPA process;
- (6) Compiling, summarizing and responding to comments received by the public, stakeholders, and interested parties; and,
- (7) Maintaining an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS.

The Navy requests that the USFWS, in its role as cooperating agency, provide support as follows:

- (1) Providing timely comments on working drafts of the EIS, where the Navy requests comments, in accordance with agreed upon and approved project schedules and commenting protocols;
- (2) Responding to Navy requests for information, in particular those related to the impacts analysis, management and protection of resources and the management of the Fallon NWR;
- (3) Participating as appropriate and as agreed upon in public involvement efforts and public meetings conducted by the Navy for the EIS;
- (4) Adhering to the comprehensive project schedule as developed by the Navy;
- (5) Preparing USFWS final decisions, documentation and necessary impacts analysis;
- (6) Maintaining an administrative record and responding as appropriate to any Freedom of Information Act requests relating to this EIS; and,
- (7) Providing a formal, written response to this request.

SUBJECT: COOPERATING AGENCY INVITATION FOR UNITED STATES FISH AND  
WILDLIFE SERVICE FOR THE ENVIRONMENTAL IMPACT STATEMENT  
FOR FALLON RANGE TRAINING COMPLEX MODERNIZATION, NEVADA

The Navy views USFWS's participation as an important element to the successful completion of the environmental planning process for the FRTC Modernization EIS. The Navy's primary point of contact for the FRTC Modernization should you have any questions or need additional information is Mr. Edmund Rybold, NAS Fallon, Command Integrator/N5, (775) 426-2405, [Edmund.rybold@navy.mil](mailto:Edmund.rybold@navy.mil). The U.S. Pacific Fleet's point of contact for development of this EIS is Mr. Alex Stone, (619) 545-8128, [alexander.stone@navy.mil](mailto:alexander.stone@navy.mil).

Sincerely,



L. M. FOSTER  
By direction

Copy to:  
CNO (N454)  
Commander, Navy Region Southwest (N40)  
Commander, Navy Facilities Engineering Command, Southwest (N45)  
Commander, Naval Aviation Warfighting Development Center (N00)  
Commanding Officer, Naval Air Station Fallon (N00)





## United States Department of the Interior

FISH AND WILDLIFE SERVICE  
Pacific Southwest Region  
2800 Cottage Way, Suite W-2606  
Sacramento, California 95825



Department of the Navy  
Commander  
United States Pacific Fleet  
250 Makalapa Drive  
Pearl Harbor, Hawaii 96860-3131

**AUG 18 2016**

Dear Commander:

The United States Fish and Wildlife Service (USFWS) agrees to formally participate as a Cooperating Agency in the preparation of an Environmental Impact Statement (EIS), as prescribed in the President's Council on Environmental Quality (CEQ) National Environmental policy Act (NEPA) regulations, 40 CFR Part 1501.6.

As described in your letter requesting our participation as a formal cooperating agency, the intent of the EIS is to evaluate the potential environmental impacts associated with a comprehensive modernization of the Fallon Range Training Complex (FRTC), State of Nevada. We understand that the scope of the Federal proposal includes renewal of the existing public land withdrawal, the possible withdrawal of additional public lands, and the modification and expansion of Special Use Airspace and other airspace areas in the FRTC.

We understand that the Navy is the lead agency in the development of the EIS, and that the USFWS, as a cooperating agency, will participate as follows:

1. Participate in the EIS scoping, data gathering, analysis, and consultation processes;
2. Respond to Navy requests for information, especially those related to impacts analysis, management and protection of resources and management of the Fallon National Wildlife Refuge (NWR);
3. Participate as appropriate and as agreed upon, as time and personnel allows, in public involvement efforts and public meetings conducted by the Navy for the EIS;
4. Adhering to the project schedule as developed by the Navy with input from USFWS as a cooperating agency;
5. Preparing USFWS final decisions, documentation and impact analysis.

The USFWS names Nancy Hoffman, Project Leader for the Stillwater National Wildlife Refuge Complex, and Richard Grimes, Realty Specialist, as the representatives for the EIS process described above.

Sincerely,

POLLY WHEELER  
Assistant Regional Director, Refuges  
USFWS, Pacific Southwest Region